

**VOTE  
05**

**HOME AFFAIRS**



**national treasury**

Department:  
National Treasury  
**REPUBLIC OF SOUTH AFRICA**





# **Estimates of National Expenditure**

**2018**

**National Treasury**

**Republic of South Africa**



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The 2018 Estimates of National Expenditure is compiled with the latest available information from departmental and other sources. Some of this information is unaudited or subject to revision.

The Estimates of National Expenditure e-publications for individual votes are available on [www.treasury.gov.za](http://www.treasury.gov.za). Compared to this Estimates of National Expenditure publication, the e-publications for each vote contain more comprehensive coverage of all public entities. Also included are tables containing information on programme specific personnel expenditure, conditional grants to provinces and municipalities, public private partnerships and information on donor funding. Expenditure information at the level of site service delivery is included, where appropriate.

# Foreword

When the Estimates of National Expenditure (ENE) publication was launched in 2001, we referred to it as “a significant step forward in national budget transparency”. Since then, even though the national budget has undergone many reforms, the ENE publications remain a key indicator and embodiment of the candour of the budgeting process.

The publications provide the media, civil society, the public, Parliament, departments, public entities and ministers with information about how taxpayers’ money is being spent: what it buys and for what purpose. Do not be concerned by the magnitude of this publication. Instead, let us use it as a reference to keep government institutions accountable and ensure that the expenditure of public funds achieves its intended policy outcomes to improve the welfare of citizens.

In the current economic climate, spending priorities and the sequencing of programme implementation are subject to a number of trade-offs. The focus of the 2018 Budget has solely been on the reprioritisation of existing baseline funding. The abridged ENE provides a coherent and summarised account of the priorities, spending plans and service delivery commitments of all 40 national votes and of government agencies. The e-publications for each vote contain more detail on, for example, goods and services, transfers and subsidies, donor funding, public entities, and lower-level spending information on service delivery.

The ENE’s presentation of the detailed expenditure estimates of departments are the result of a lengthy executive and administrative process involving wide-ranging intergovernmental consultation. This process is led by a committee of senior officials in central government departments, under the political guidance of the Ministers’ Committee on the Budget. A special word of thanks is due to all our colleagues from other departments for their contributions. I also wish to express my appreciation to the National Treasury team that worked tirelessly to produce a document of which we are rightly proud.

The independent Open Budget Survey assessment of budget transparency commenced in 2006. It is conducted every two years to measure the accessibility and comprehensiveness of key budget documents and information across the world. In 2010, South Africa was ranked first out of 94 countries surveyed, scoring 92 per cent. In the latest iteration of the survey, which measured 115 countries, South Africa was ranked first again, tied with New Zealand, with a score of 89 per cent. Our country is one of only 11 that publish comprehensive, timely information in all the required budget documents.

Budgets link the outcomes targeted by government with the services that are ultimately delivered. In addition to South African budgets having become more transparent, recent efforts to increase public participation in budgeting are gaining momentum. South Africans are invited to scrutinise budget information and provide opinions on government service delivery. We rely on this participation to strengthen our budgeting system and make it even more reliable.



**Dondo Mogajane**  
**Director-General: National Treasury**



# Introduction

## The Estimates of National Expenditure publications

The Estimates of National Expenditure (ENE) publications describe in detail government's expenditure plans over the next three financial years, also known as the medium-term expenditure framework (MTEF) period. The 2018 MTEF period is from 2018/19 to 2020/21.

The ENE publications contain information on how government institutions have spent their budgets in previous years. They explain how these institutions intend to use their allocations over the medium term to achieve their goals, and the outputs and outcomes their spending is expected to lead to. The publications include tables depicting non-financial performance indicators and targets, departmental receipts, personnel, significant as well as detailed expenditure trends and estimates by programme, subprogramme and economic classification for each department and for entities that report to the vote's executive authority. Explanatory narratives detail the institution's mandate, purpose (and that of its programmes), together with programme-level objectives and descriptions of subprogrammes. A more in-depth narrative analyses the institution's expected expenditure over the MTEF period. Summary data tables at the end of each vote contain data on provincial and municipal conditional grants, public private partnerships, donor funding, infrastructure, and expenditure at the level of site service delivery, where applicable.

A separate 2018 ENE Overview publication is also available on [www.treasury.gov.za](http://www.treasury.gov.za) and summarises the ENE information across all votes. The 2018 ENE Overview contains a narrative explanation and budget-wide summary tables; and it also has a write-up on how to interpret the information that is contained in each section of the publications.



**Home Affairs**

**National Treasury**

**Republic of South Africa**



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# Vote 5

## Home Affairs

### Budget Summary

| R million                          | 2018/19                          |                  |                         |                             | 2019/20        | 2020/21        |
|------------------------------------|----------------------------------|------------------|-------------------------|-----------------------------|----------------|----------------|
|                                    | Total                            | Current payments | Transfers and subsidies | Payments for capital assets | Total          | Total          |
| <b>MTEF allocation</b>             |                                  |                  |                         |                             |                |                |
| Administration                     | 2 332.8                          | 2 318.3          | 2.5                     | 11.9                        | 2 502.2        | 2 656.5        |
| Citizen Affairs                    | 4 509.0                          | 2 392.2          | 2 116.8                 | —                           | 4 712.9        | 4 929.8        |
| Immigration Affairs                | 1 073.6                          | 1 073.2          | 0.4                     | —                           | 1 093.4        | 1 164.6        |
| <b>Total expenditure estimates</b> | <b>7 915.4</b>                   | <b>5 783.7</b>   | <b>2 119.8</b>          | <b>11.9</b>                 | <b>8 308.5</b> | <b>8 750.8</b> |
| Executive authority                | Minister of Home Affairs         |                  |                         |                             |                |                |
| Accounting officer                 | Director General of Home Affairs |                  |                         |                             |                |                |
| Website address                    | www.dha.gov.za                   |                  |                         |                             |                |                |

The Estimates of National Expenditure e-publications for individual votes are available on [www.treasury.gov.za](http://www.treasury.gov.za). These publications provide more comprehensive coverage of vote specific information, particularly about goods and services, transfers and subsidies, personnel, entities, donor funding, public private partnerships, conditional grants to provinces and municipalities, and expenditure information at the level of service delivery, where appropriate.

### Vote purpose

*Efficiently determine and safeguard the identity and status of citizens. Regulate immigration to ensure security, promote development and fulfil South Africa's international obligations.*

### Mandate

The mandate of the Department of Home Affairs is derived from the Constitution, and various acts of Parliament and policy documents. The department's services are divided into two broad categories: civic services and immigration services. The primary mandate of the department is to secure and manage identity and international migration through the delivery of enabling services to all citizens, foreign nationals, government and the private sector.

### Selected performance indicators

**Table 5.1 Performance indicators by programme and related outcome**

| Indicator  | Programme           | MTSF outcome   | Past                         |                                |                                | Current          | Projections |           |           |
|--|---------------------|--|------------------------------|--------------------------------|--------------------------------|------------------|-------------|-----------|-----------|
|  |                     |  | 2014/15                      | 2015/16                        | 2016/17                        | 2017/18          | 2018/19     | 2019/20   | 2020/21   |
| Number of births registered within 30 calendar days per year   | Citizen Affairs     | Outcome 3: All people in South Africa are and feel safe  | 704 527                      | 703 765                        | 745 204                        | 750 000          | 810 000     | 810 000   | 810 000   |
| Number of smart identity cards issued per year to citizens 16 years and older  |                     |  | 1 638 387                    | 2 320 972                      | 2 698 181                      | 3 000 000        | 3 000 000   | 4 000 000 | 5 000 000 |
| Percentage of machine readable passports (new live capture process) per year issued within 13 working days (within South Africa) | Citizen Affairs     | Outcome 12: An efficient, effective and development oriented public service  | — <sup>1</sup>               | 92.4%<br>(563 475/<br>609 748) | 95.4%<br>(740 259/<br>775 790) | 90% <sup>2</sup> | 90%         | 90%       | 90%       |
| Percentage of permanent residence applications per year adjudicated within 8 months (collected within South Africa) <sup>3</sup> |                     |  | 36.8%<br>(6 678/<br>18 146)  | 53%<br>(2 754/<br>5 196)       | 98%<br>(5 271/<br>5 374)       | 85% <sup>2</sup> | 85%         | 90%       | 90%       |
| Percentage of business and general work visa applications per year adjudicated within 8 weeks (processed within South Africa)    | Immigration Affairs | Outcome 12: An efficient, effective and development oriented public service<br><br>Outcome 4: Decent employment through inclusive growth | 66.4%<br>(18 829/<br>28 357) | 84.7%<br>(5 764/<br>6 805)     | 97%<br>(2 007/<br>2 062)       | 90% <sup>2</sup> | 90%         | 90%       | 90%       |
| Percentage of critical skills visa applications per year adjudicated within 4 weeks (processed within South Africa)              |                     |  | — <sup>1</sup>               | 79.8%<br>(3 530/<br>4 424)     | 94%<br>(5 951/<br>6 314)       | 80% <sup>2</sup> | 85%         | 85%       | 85%       |

1. No historical data available.

2. Decrease in targets is mainly due to budget reductions and resource considerations.

3. Indicator measures permanent residence applications made in terms of sections 27(b), 26(a) and 27(c) of the Immigration Act (2002).

## Expenditure analysis

Chapters 12 and 13 of the National Development Plan (NDP) detail a vision of building a South Africa that is safe and conducive to development. Outcome 3 (all people in South Africa are and feel safe), outcome 4 (decent employment through inclusive growth) and outcome 12 (an efficient, effective and development oriented public service) of government's 2014-2019 medium-term strategic framework give expression to this vision, and are closely aligned with the work of the Department of Home Affairs. The department has the sole mandate to affirm and register official identity and civic status, including citizenship, as well as to regulate international migration. Its key functions in this regard include issuing enabling documents such as birth certificates, identity documents, passports, visas and permits; ensuring the secure entry and exit of persons through designated ports of entry; and enforcing immigration legislation. These functions must be managed securely and strategically as key enablers of national security, citizen empowerment and socioeconomic development.

Over the medium term, the department's broad intention is to reposition itself towards transforming into a modern, professional and highly secure organisation with the ability to fully execute its mandate. Specifically, as part of this repositioning process, the department plans to focus on establishing a border management authority, reviewing international migration policy, modernising and integrating its information systems, improving and expanding client interfaces, and completing important infrastructure projects.

Cabinet has approved budget reductions of R80.6 million in 2018/19, R85.6 million in 2019/20 and R90 million in 2020/21, which will be effected mainly on non-essential items such as travel and subsistence, catering services, property payments, and contractors in the *Administration, Citizen Affairs and Immigration Affairs* programmes, and transfer payments to the Electoral Commission and the Represented Political Parties' Fund.

### ***Repositioning the department***

On 1 March 2017, Cabinet approved a business case for the department to reposition itself as a modern, highly secure and professional department within the core security system of the state. Accordingly, towards realising its full mandate, the department plans to implement the repositioning programme over the MTEF period. Its initial step was to reposition itself within government's broader organisational framework. Accordingly, the department moved from the governance and administration cluster to the justice, crime prevention and security cluster. Although the department's mandate is not expected to change, the medium term is critical in its development as a repositioned department in terms of developing appropriate legislation, and designing new operating and funding models. The financial implications of the repositioning programme have not been quantified, but a broad principle on how it is to be funded has been approved by Cabinet. This entails increasing overall public and private revenue by charging a fee on services such as accessing the department's national population register for verifying identity online, while effecting cost containment measures (such as participating in government transversal contracts when procuring goods and services) that are expected to offset the department's investment costs.

### ***Establishing a border management authority***

Establishing a border management authority is central to the department's overall repositioning. It is envisaged that the authority will assume all frontline border law enforcement functions at ports of entry. The passing of key legislation between 2017/18 and 2018/19 is critical to establishing the authority in 2019/20. As per the entity's blueprint and roadmap, the authority is expected to be established through a phased approach, whereby the passing of legislation is to be followed by a budget allocation during the next budgeting process. The Border Management Authority Bill provides for: the establishment of the entity; the employment terms for appointing a commissioner and deputy commissioner, as well as other officials; the establishment of interministerial, border technical and advisory committees; and the development of regulations by the Minister of Home Affairs. The authority is expected to be funded by shifting funds from stakeholder departments and entities in the border management environment. Funding for the authority's project management office, currently the only funded office, is provided through reprioritisations from the department's goods and services budget, amounting to R20.5 million over the MTEF period.

### ***Reviewing international migration policy***

An appropriate international migration policy is critical to maintaining national security and fostering socioeconomic development. For this reason, the 2017 White Paper on International Migration was developed to guide a comprehensive review of South Africa's immigration and related legislation and policy over the medium term. The aim of the review is to embrace migration as a healthy enabler for development while guarding sovereignty, peace and security. The white paper calls for strategic policy interventions in managing matters relating to admissions, residency, naturalisation, skilled migrants, ties with expatriates, economic migrants from the Southern African Development Community (SADC), asylum seekers and refugees, and migrant integration.

As such, R1.1 billion in 2018/19, R1.1 billion in 2019/20 and R1.2 billion in 2020/21 is provided for admission services, immigration services and asylum seekers. Elements of the new policy that require major changes will not be implemented immediately due to the department having to make the necessary legislative amendments, as well as provide for additional resources. It is expected that the new legislation will be implemented during government's next medium-term strategic framework (2019-2024).

### ***Modernising and integrating information systems***

The department's ICT modernisation programme is the foundation of its digital roadmap. Accordingly, the department expects that its digital transformation programme will be enabled by robust, integrated back-end systems and modern network infrastructure. This is expected to enable all departmental front-end processes and alignment with related government systems. Digital transformation and continual innovation will also enable the department to provide people centric identity data verification services to government and private institutions.

The national identity system is central to the department carrying out its core functions as it enables the security and reliability of biographical and biometric identity data, and, in turn, facilitates economic transformation, prompt service delivery and security. The system is expected to serve as a single, integrated source of biographic and biometric information. This entails replacing the disparate civic and immigration systems with the integrated national identity system, and developing and digitising business processes for the registration of births, marriages and deaths. The national identity system (back-end) and business processes (front-end) are expected to be operational from 31 March 2021.

An estimated R1.7 billion is allocated over the MTEF period (R549 million in 2018/19, R579.8 million in 2019/20 and R611.6 million in 2020/21) in the *Transversal Information Technology Management* subprogramme in the *Administration* programme for the department's modernisation programme. Over the medium term, R30 million is provided for the automation of asylum seeker processes into the live capture system and biometric-based electronic movement control system, R90 million is provided for the development of the trusted traveller system at all land ports of entry, and R60 million is provided for the live capture mobile compatible solution and hardware. The national identity system is provided R40 million in 2018/19 for system requirements, architectural design, systems and bid specifications.

### ***Improving and expanding client interfaces***

The department's services are available at more than 400 points across South Africa, including district and regional offices. These services are also available through 389 health facilities that process birth registrations, 116 mobile offices that connect via satellite from remote areas to the department's central systems, 3 refugee reception offices, and 72 ports of entry that facilitate the movement of people and goods in and out of the country. The department is also represented in more than 30 missions abroad.

In 2016, the department entered into a public-private partnership with the four major South African banks to issue smart identity cards, with the intention of expanding the rollout to more banks over the MTEF period. Smart identity cards are issued within approximately 13 days of receipt of application. The department has also implemented an online application platform, e-Home Affairs, which is hosted on the department's website, to enable citizens to make online applications for smart identity cards.

Maintaining the department's footprint requires adequate and skilled personnel. As such, client interface functions are funded in the *Service Delivery to Provinces* subprogramme in the *Citizen Affairs* programme, which has a staff complement of 6 572, representing 66.1 per cent of the department's total staff complement. Spending on compensation of employees amounts to R6.1 billion of the programme's budget over the MTEF period (R1.9 billion in 2018/19, R2 billion in 2019/20 and R2.2 billion in 2020/21), while 15.2 per cent (R510.7 million in 2018/19, R556.5 million in 2019/20 and R587.4 million in 2020/21) is expected to be spent on goods and services.

To ensure continual improvement in the quality of its services, over the MTEF period, the department plans to implement the Moetapele leadership initiative, which seeks to develop frontline office leadership, management and expertise, provide operational tools that enable the effective management and administration of business processes, provide a professional environment for clients, and inform citizens on the department's bouquet of services.

### **Infrastructure projects**

The department is in the process of establishing public-private partnerships for the redevelopment and modernisation of 6 priority land ports of entry (Beitbridge, Maseru Bridge, Kopfontein Gate, Lebombo, Oshoek and Ficksburg), as well as moving refugee reception centres closer to the country's borders over the medium term. The improvement of residential and office accommodation at ports of entry is being addressed by means of earmarked funding of R77.8 million in 2018/19, R82.1 million in 2019/20 and R86.6 million in 2020/21. The main cost driver for providing residential and office accommodation is spending on the infrastructure improvements and the appointment of service providers to execute the improvements.

## **Expenditure trends**

**Table 5.2 Vote expenditure trends by programme and economic classification**

| Programmes                           | Annual budget  |                |                        | Annual budget   |                |                | Annual budget          |                 |                | Annual budget  |                        |                  | Average:<br>Outcome/Annual<br>budget (%) | Average:<br>Outcome/Adjusted<br>appropriation (%) |
|--------------------------------------|----------------|----------------|------------------------|-----------------|----------------|----------------|------------------------|-----------------|----------------|----------------|------------------------|------------------|--|---|
|                                      | Programme      | Annual budget  | Adjusted appropriation | Audited outcome | Programme      | Annual budget  | Adjusted appropriation | Audited outcome | Programme      | Annual budget  | Adjusted appropriation | Revised estimate |  |   |
| R million                            | <b>2014/15</b> |                |                        | <b>2015/16</b>  |                |                | <b>2016/17</b>         |                 |                | <b>2017/18</b> |                        |                  | <b>2014/15 - 2017/18</b>                 |   |
| Programme 1                          | 1 860.3        | 2 124.2        | 2 031.5                | 1 704.2         | 1 769.6        | 1 828.0        | 2 222.9                | 2 387.8         | 2 210.8        | 2 259.5        | 2 731.2                | 2 731.2          | 109.4%                                   | 97.7%   |
| Programme 2                          | 4 106.9        | 4 051.0        | 4 075.7                | 4 025.7         | 4 941.6        | 4 785.7        | 3 901.6                | 4 725.5         | 4 787.0        | 3 574.7        | 4 450.7                | 4 450.7          | 116.0%                                   | 99.6%   |
| Programme 3                          | 656.5          | 969.5          | 962.3                  | 720.9           | 637.6          | 729.8          | 1 042.7                | 1 042.5         | 1 145.7        | 1 221.3        | 1 220.4                | 1 220.4          | 111.4%                                   | 104.9%  |
| <b>Total</b>                         | <b>6 623.7</b> | <b>7 144.8</b> | <b>7 069.5</b>         | <b>6 450.8</b>  | <b>7 348.7</b> | <b>7 343.4</b> | <b>7 167.1</b>         | <b>8 155.8</b>  | <b>8 143.5</b> | <b>7 055.5</b> | <b>8 402.3</b>         | <b>8 402.3</b>   | <b>113.4%</b>                            | <b>99.7%</b>                                      |
| Change to 2017<br>Budget estimate    |                |                |                        |                 |                |                |                        |                 |                | 1 346.8        |                        |                  |  |   |
| <b>Economic classification</b>       |                |                |                        |                 |                |                |                        |                 |                |                |                        |                  |  |   |
| <b>Current payments</b>              | <b>4 853.8</b> | <b>5 453.8</b> | <b>5 101.3</b>         | <b>4 790.5</b>  | <b>5 688.4</b> | <b>5 460.5</b> | <b>5 430.4</b>         | <b>6 327.7</b>  | <b>6 104.4</b> | <b>5 547.9</b> | <b>6 888.2</b>         | <b>6 888.2</b>   | <b>114.2%</b>                            | <b>96.7%</b>                                      |
| Compensation of employees            | 2 670.0        | 2 670.0        | 2 600.2                | 2 868.1         | 2 866.0        | 2 845.3        | 3 146.8                | 3 069.8         | 3 069.8        | 3 198.2        | 3 198.2                | 3 198.2          | 98.6%                                    | 99.2%   |
| Goods and services                   | 2 183.8        | 2 783.8        | 2 501.1                | 1 922.4         | 2 822.4        | 2 615.2        | 2 283.5                | 3 257.9         | 3 034.6        | 2 349.8        | 3 690.0                | 3 690.0          | 135.5%                                   | 94.3%   |
| <b>Transfers and subsidies</b>       | <b>1 759.0</b> | <b>1 680.1</b> | <b>1 703.5</b>         | <b>1 649.4</b>  | <b>1 649.4</b> | <b>1 666.1</b> | <b>1 725.9</b>         | <b>1 817.2</b>  | <b>1 815.7</b> | <b>1 446.2</b> | <b>1 446.2</b>         | <b>1 446.2</b>   | <b>100.8%</b>                            | <b>100.6%</b>                                     |
| Provinces and municipalities         | 1.5            | 1.5            | 0.9                    | 1.5             | 1.5            | 0.9            | 1.7                    | 1.7             | 0.9            | 1.8            | 1.8                    | 1.8              | 69.3%                                    | 69.3%   |
| Departmental agencies and accounts   | 1 754.7        | 1 675.8        | 1 683.7                | 1 644.9         | 1 644.9        | 1 644.8        | 1 721.1                | 1 792.4         | 1 792.4        | 1 441.1        | 1 441.1                | 1 441.1          | —  | —   |
| Households                           | 2.9            | 2.9            | 18.8                   | 3.0             | 3.0            | 20.4           | 3.1                    | 23.1            | 22.3           | 3.3            | 3.3                    | 3.3              | 528.3%                                   | 201.0%  |
| <b>Payments for capital assets</b>   | <b>10.9</b>    | <b>10.9</b>    | <b>264.7</b>           | <b>10.9</b>     | <b>10.9</b>    | <b>216.7</b>   | <b>10.9</b>            | <b>10.9</b>     | <b>223.5</b>   | <b>61.4</b>    | <b>67.9</b>            | <b>67.9</b>      | <b>821.6%</b>                            | <b>768.1%</b>                                     |
| Buildings and other fixed structures | —              | —              | 66.2                   | —               | —              | 98.2           | —                      | —               | 112.6          | 50.1           | 50.1                   | 50.1             | 652.8%                                   | 652.8%  |
| Machinery and equipment              | 10.9           | 10.9           | 178.6                  | 10.9            | 10.9           | 100.9          | 10.9                   | 10.9            | 81.6           | 11.3           | 17.8                   | 17.8             | 862.1%                                   | 750.3%  |
| Software and other intangible assets | —              | —              | 20.0                   | —               | —              | 17.5           | —                      | —               | 29.3           | —              | —                      | —                | —  | —   |
| <b>Total</b>                         | <b>6 623.7</b> | <b>7 144.8</b> | <b>7 069.5</b>         | <b>6 450.8</b>  | <b>7 348.7</b> | <b>7 343.4</b> | <b>7 167.1</b>         | <b>8 155.8</b>  | <b>8 143.5</b> | <b>7 055.5</b> | <b>8 402.3</b>         | <b>8 402.3</b>   | <b>113.4%</b>                            | <b>99.7%</b>                                      |

## Expenditure estimates

**Table 5.3 Vote expenditure estimates by programme and economic classification**

| Programmes                           |                  |                         |                                 | Medium-term expenditure estimate |                |                | Average growth rate (%) | Average: Expenditure/ Total (%) |
|--------------------------------------|------------------|-------------------------|---------------------------------|----------------------------------|----------------|----------------|-------------------------|---------------------------------|
| Programme                            | Revised estimate | Average growth rate (%) | Average: Expenditure/ Total (%) | 2018/19                          | 2019/20        | 2020/21        | 2017/18 - 2020/21       | 2017/18 - 2020/21               |
| R million                            | 2017/18          | 2014/15 - 2017/18       |                                 |                                  |                |                |                         |                                 |
| Programme 1                          | 2 731.2          | 8.7%                    | 28.4%                           | 2 332.8                          | 2 502.2        | 2 656.5        | -0.9%                   | 30.6%                           |
| Programme 2                          | 4 450.7          | 3.2%                    | 58.5%                           | 4 509.0                          | 4 712.9        | 4 929.8        | 3.5%                    | 55.7%                           |
| Programme 3                          | 1 220.4          | 8.0%                    | 13.1%                           | 1 073.6                          | 1 093.4        | 1 164.6        | -1.5%                   | 13.6%                           |
| <b>Total</b>                         | <b>8 402.3</b>   | <b>5.6%</b>             | <b>100.0%</b>                   | <b>7 915.4</b>                   | <b>8 308.5</b> | <b>8 750.8</b> | <b>1.4%</b>             | <b>100.0%</b>                   |
| Change to 2017 Budget estimate       |                  |                         |                                 | 99.4                             | 661.4          | 612.0          |                         |                                 |
| <b>Economic classification</b>       |                  |                         |                                 |                                  |                |                |                         |                                 |
| Current payments                     | <b>6 888.2</b>   | <b>8.1%</b>             | <b>76.1%</b>                    | <b>5 783.7</b>                   | <b>6 165.5</b> | <b>6 575.8</b> | <b>-1.5%</b>            | <b>76.1%</b>                    |
| Compensation of employees            | 3 198.2          | 6.2%                    | 37.8%                           | 3 308.1                          | 3 559.0        | 3 825.9        | 6.2%                    | 41.6%                           |
| Goods and services                   | 3 690.0          | 9.8%                    | 38.2%                           | 2 475.6                          | 2 606.6        | 2 749.9        | -9.3%                   | 34.5%                           |
| Transfers and subsidies              | <b>1 446.2</b>   | <b>-4.9%</b>            | <b>21.4%</b>                    | <b>2 119.8</b>                   | <b>2 130.4</b> | <b>2 161.7</b> | <b>14.3%</b>            | <b>23.5%</b>                    |
| Provinces and municipalities         | 1.8              | 6.3%                    | 0.0%                            | 1.9                              | 2.0            | 2.1            | 5.6%                    | 0.0%                            |
| Departmental agencies and accounts   | 1 441.1          | -4.9%                   | 21.2%                           | 2 114.4                          | 2 124.7        | 2 155.8        | 14.4%                   | 23.5%                           |
| Households                           | 3.3              | 4.9%                    | 0.2%                            | 3.5                              | 3.7            | 3.9            | 5.6%                    | 0.0%                            |
| Payments for capital assets          | <b>67.9</b>      | <b>84.1%</b>            | <b>2.5%</b>                     | <b>11.9</b>                      | <b>12.6</b>    | <b>13.3</b>    | <b>-42.0%</b>           | <b>0.3%</b>                     |
| Buildings and other fixed structures | 50.1             | -                       | 1.1%                            | -                                | -              | -              | -100.0%                 | 0.2%                            |
| Machinery and equipment              | 17.8             | 17.8%                   | 1.2%                            | 11.9                             | 12.6           | 13.3           | -9.3%                   | 0.2%                            |
| <b>Total</b>                         | <b>8 402.3</b>   | <b>5.6%</b>             | <b>100.0%</b>                   | <b>7 915.4</b>                   | <b>8 308.5</b> | <b>8 750.8</b> | <b>1.4%</b>             | <b>100.0%</b>                   |

## Expenditure trends and estimates for significant spending items

**Table 5.4 Expenditure trends and estimates for significant spending items**

|                               | Audited outcome  |                  |                  | Adjusted appropriation | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |                  |                   | Average growth rate (%) | Average: Expenditure/ Total (%) |
|-------------------------------|------------------|------------------|------------------|------------------------|-------------------------|---------------------------------|----------------------------------|------------------|-------------------|-------------------------|---------------------------------|
| R thousand                    | 2014/15          | 2015/16          | 2016/17          | 2017/18                | 2014/15 - 2017/18       | 2018/19                         | 2019/20                          | 2020/21          | 2017/18 - 2020/21 | 2017/18 - 2020/21       |                                 |
| Electoral Commission          | 1 553 617        | 1 517 104        | 1 657 901        | 1 299 912              | -5.8%                   | 19.5%                           | 1 965 004                        | 1 966 939        | 1 989 312         | 15.2%                   | 21.6%                           |
| Service Delivery to Provinces | 1 607 794        | 2 078 316        | 1 794 296        | 1 733 110              | 2.5%                    | 23.3%                           | 1 996 892                        | 2 156 495        | 2 312 616         | 10.1%                   | 24.6%                           |
| Transversal Information       | 682 267          | 498 353          | 807 858          | 1 162 944              | 19.5%                   | 10.2%                           | 870 243                          | 913 027          | 888 117           | -8.6%                   | 11.5%                           |
| <b>Total</b>                  | <b>3 843 678</b> | <b>4 093 773</b> | <b>4 260 055</b> | <b>4 195 966</b>       | <b>16.2%</b>            | <b>53.0%</b>                    | <b>4 832 139</b>                 | <b>5 036 461</b> | <b>5 190 045</b>  | <b>16.7%</b>            | <b>57.7%</b>                    |

## Goods and services expenditure trends and estimates

**Table 5.5 Vote goods and services expenditure trends and estimates**

|   | Audited outcome |         |         | Adjusted appropriation | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |         |                   | Average growth rate (%) | Average: Expenditure/ Total (%) |
|---|-----------------|---------|---------|------------------------|-------------------------|---------------------------------|----------------------------------|---------|-------------------|-------------------------|---------------------------------|
| R thousand  | 2014/15         | 2015/16 | 2016/17 | 2017/18                | 2014/15 - 2017/18       | 2018/19                         | 2019/20                          | 2020/21 | 2017/18 - 2020/21 | 2017/18 - 2020/21       |                                 |
| Administrative fees                                   | 14 999          | 17 357  | 10 002  | 15 238                 | 0.5%                    | 0.5%                            | 18 359                           | 17 903  | 18 386            | 6.5%                    | 0.6%                            |
| Advertising   | 10 846          | 14 836  | 5 206   | 6 574                  | -15.4%                  | 0.3%                            | 6 606                            | 6 913   | 6 899             | 1.6%                    | 0.2%                            |
| Minor assets  | 20 479          | 10 541  | 8 315   | 20 494                 | -                       | 0.5%                            | 32 744                           | 25 117  | 26 766            | 9.3%                    | 0.9%                            |
| Audit costs: External                                 | 32 733          | 28 734  | 31 185  | 25 747                 | -7.7%                   | 1.0%                            | 26 554                           | 27 572  | 28 319            | 3.2%                    | 0.9%                            |
| Bursaries: Employees                                  | 2 255           | 2 197   | 3 067   | 2 060                  | -3.0%                   | 0.1%                            | 2 119                            | 2 206   | 1 758             | -5.1%                   | 0.1%                            |
| Catering: Departmental activities                     | 2 719           | 2 461   | 2 337   | 2 561                  | -2.0%                   | 0.1%                            | 3 355                            | 3 435   | 3 261             | 8.4%                    | 0.1%                            |
| Communication   | 78 629          | 73 145  | 297 654 | 118 629                | 14.7%                   | 4.8%                            | 130 069                          | 170 479 | 267 528           | 31.1%                   | 6.0%                            |
| Computer services                                     | 552 104         | 465 297 | 366 826 | 1 037 418              | 23.4%                   | 20.5%                           | 768 207                          | 763 855 | 729 041           | -11.1%                  | 28.6%                           |
| Consultants: Business and advisory services           | 40 260          | 19 401  | 39 538  | 21 452                 | -18.9%                  | 1.0%                            | 29 048                           | 30 223  | 31 750            | 14.0%                   | 1.0%                            |
| Legal services  | 34 268          | 54 042  | 39 925  | 84 034                 | 34.9%                   | 1.8%                            | 96 967                           | 102 020 | 149 353           | 21.1%                   | 3.8%                            |
| Contractors   | 136 396         | 168 945 | 307 856 | 22 812                 | -44.9%                  | 5.4%                            | 96 427                           | 114 465 | 110 664           | 69.3%                   | 3.0%                            |
| Agency and support/outsourced services                | 82 540          | 143 490 | 132 036 | 11 214                 | -48.6%                  | 3.1%                            | 33 875                           | 26 051  | 27 231            | 34.4%                   | 0.9%                            |
| Entertainment   | 408             | 331     | 204     | 488                    | 6.1%                    | -                               | 447                              | 499     | 487               | -0.1%                   | -                               |
| Fleet services (including government motor transport) | 91 613          | 64 966  | 104 805 | 7 106                  | -57.4%                  | 2.3%                            | 14 487                           | 33 731  | 43 669            | 83.2%                   | 0.9%                            |
| Inventory: Clothing material and accessories          | 5 673           | 12 921  | 17 441  | 1 428                  | -36.9%                  | 0.3%                            | 18 758                           | 19 093  | 19 420            | 138.7%                  | 0.5%                            |

**Table 5.5 Vote goods and services expenditure trends and estimates**

|   | Audited outcome |           |           | Adjusted appropriation | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |           |                   | Average growth rate (%) | Average: Expenditure/ Total (%) |
|---|-----------------|-----------|-----------|------------------------|-------------------------|---------------------------------|----------------------------------|-----------|-------------------|-------------------------|---------------------------------|
|   | 2014/15         | 2015/16   | 2016/17   |                        |                         |                                 | 2018/19                          | 2019/20   | 2020/21           |                         |                                 |
| R thousand  | 2014/15         | 2015/16   | 2016/17   | 2017/18                | 2014/15 - 2017/18       | 2018/19                         | 2019/20                          | 2020/21   | 2017/18 - 2020/21 |                         |                                 |
| Inventory: Other supplies                             | —               | —         | 41        | 45                     | —                       | —                               | 47                               | 49        | 37                | -6.3%                   | —                               |
| Consumable supplies                                   | 20 087          | 10 899    | 15 221    | 6 151                  | -32.6%                  | 0.4%                            | 11 483                           | 11 752    | 11 903            | 24.6%                   | 0.4%                            |
| Consumables: Stationery, printing and office supplies | 484 605         | 732 055   | 908 495   | 838 642                | 20.1%                   | 25.0%                           | 22 571                           | 22 276    | 21 918            | -70.3%                  | 7.9%                            |
| Operating leases                                      | 323 149         | 340 706   | 348 839   | 241 417                | -9.3%                   | 10.6%                           | 333 742                          | 342 954   | 363 503           | 14.6%                   | 11.1%                           |
| Rental and hiring                                     | 829             | 908       | 71        | 505                    | -15.2%                  | —                               | 1 224                            | 1 217     | 1 278             | 36.3%                   | —                               |
| Property payments                                     | 236 974         | 165 123   | 190 074   | 393 289                | 18.4%                   | 8.3%                            | 282 329                          | 323 418   | 344 637           | -4.3%                   | 11.7%                           |
| Transport provided: Departmental activity             | 89 320          | 65 203    | 21 035    | 148 157                | 18.4%                   | 2.7%                            | 17 148                           | 16 846    | 18 905            | -49.7%                  | 1.7%                            |
| Travel and subsistence                                | 170 367         | 168 147   | 116 632   | 617 977                | 53.6%                   | 9.1%                            | 499 987                          | 515 147   | 491 050           | -7.4%                   | 18.4%                           |
| Training and development                              | 8 752           | 3 452     | 5 823     | 4 253                  | -21.4%                  | 0.2%                            | 4 309                            | 4 671     | 4 908             | 4.9%                    | 0.2%                            |
| Operating payments                                    | 51 872          | 37 641    | 48 787    | 55 086                 | 2.0%                    | 1.6%                            | 14 762                           | 14 277    | 16 290            | -33.4%                  | 0.9%                            |
| Venues and facilities                                 | 9 173           | 12 416    | 13 206    | 7 246                  | -7.6%                   | 0.4%                            | 10 018                           | 10 402    | 10 970            | 14.8%                   | 0.3%                            |
| Total   | 2 501 050       | 2 615 214 | 3 034 621 | 3 690 023              | 13.8%                   | 100.0%                          | 2 475 642                        | 2 606 571 | 2 749 931         | 9.3%                    | 100.0%                          |

**Transfers and subsidies expenditure trends and estimates****Table 5.6 Vote transfers and subsidies trends and estimates**

|   | Audited outcome |           |           | Adjusted appropriation | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |           |                   | Average growth rate (%) | Average: Expenditure/ Total (%) |
|---|-----------------|-----------|-----------|------------------------|-------------------------|---------------------------------|----------------------------------|-----------|-------------------|-------------------------|---------------------------------|
|   | 2014/15         | 2015/16   | 2016/17   |                        |                         |                                 | 2018/19                          | 2019/20   | 2020/21           |                         |                                 |
| R thousand                                    | 2014/15         | 2015/16   | 2016/17   | 2017/18                | 2014/15 - 2017/18       | 2018/19                         | 2019/20                          | 2020/21   | 2017/18 - 2020/21 |                         |                                 |
| Provinces and municipalities                  |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Municipal bank accounts                       |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Current                                       | 917             | 890       | 918       | 1 780                  | 24.7%                   | 0.1%                            | 1 883                            | 1 989     | 2 099             | 5.6%                    | 0.1%                            |
| Vehicle licences                              | 917             | 890       | 918       | 1 780                  | 24.7%                   | 0.1%                            | 1 883                            | 1 989     | 2 099             | 5.6%                    | 0.1%                            |
| Households                                    |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Social benefits                               |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Current                                       | 18 148          | 20 420    | 22 330    | 3 298                  | -43.4%                  | 1.0%                            | 3 489                            | 3 685     | 3 887             | 5.6%                    | 0.2%                            |
| Employee social benefits                      | 18 148          | 20 420    | 22 330    | 3 298                  | -43.4%                  | 1.0%                            | 3 489                            | 3 685     | 3 887             | 5.6%                    | 0.2%                            |
| Households                                    |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Other transfers to households                 |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Current                                       | 672             | —         | —         | —                      | -100.0%                 | —                               | —                                | —         | —                 | —                       | —                               |
| Other transfers to households                 | 672             | —         | —         | —                      | -100.0%                 | —                               | —                                | —         | —                 | —                       | —                               |
| Departmental agencies and accounts            |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Departmental agencies (non-business entities) |                 |           |           |                        |                         |                                 |                                  |           |                   |                         |                                 |
| Current                                       | 1 683 733       | 1 644 833 | 1 792 405 | 1 441 127              | -5.1%                   | 99.0%                           | 2 114 409                        | 2 124 710 | 2 155 760         | 14.4%                   | 99.7%                           |
| Employee social benefits                      | 4               | 11        | 4         | —                      | -100.0%                 | —                               | —                                | —         | —                 | —                       | —                               |
| Vehicle licences                              | 8 010           | —         | 18        | —                      | -100.0%                 | 0.1%                            | —                                | —         | —                 | —                       | —                               |
| Communication                                 | 6               | 6         | 2         | 11                     | 22.4%                   | —                               | 11                               | 11        | 11                | —                       | —                               |
| Electoral Commission                          | 1 553 617       | 1 517 104 | 1 657 901 | 1 299 912              | -5.8%                   | 90.9%                           | 1 965 004                        | 1 966 939 | 1 989 312         | 15.2%                   | 91.9%                           |
| Represented Political Parties' Fund           | 122 096         | 127 712   | 134 480   | 141 204                | 5.0%                    | 7.9%                            | 149 394                          | 157 760   | 166 437           | 5.6%                    | 7.8%                            |
| Total   | 1 703 470       | 1 666 143 | 1 815 653 | 1 446 205              | -5.3%                   | 100.0%                          | 2 119 781                        | 2 130 384 | 2 161 746         | 14.3%                   | 100.0%                          |

**Personnel information****Table 5.7 Vote personnel numbers and cost by salary level and programme<sup>1</sup>**

| Programmes   | Number of posts estimated for 31 March 2018 |   |               | Number and cost <sup>2</sup> of personnel posts filled / planned for on funded establishment |               |         |               |         |               |                                  |               |         | Number |                   |  |
|--------------|---|---|---------------|--|---------------|---------|---------------|---------|---------------|----------------------------------|---------------|---------|--------|-------------------|--|
|              | Number of funded posts                      | Number of posts additional to the establishment | Actual        | Revised estimate   |               |         |               |         |               | Medium-term expenditure estimate |               |         |        |                   |  |
|              |   |   |               | 2016/17  |               | 2017/18 |               | 2018/19 |               | 2019/20                          |               | 2020/21 |        | 2017/18 - 2020/21 |  |
| Home Affairs | 9 947                                       | 194   | 9 521 3 069.8 | 0.3  | 9 391 3 197.9 | 0.3     | 9 224 3 307.8 | 0.4     | 9 201 3 558.8 | 0.4                              | 9 180 3 825.6 | 0.4     | -0.8%  | 100.0%            |  |
| Salary level | 9 947                                       | 194   | 6 378 1 439.3 | 0.2  | 6 456 1 583.4 | 0.2     | 6 419 1 700.6 | 0.3     | 6 406 1 833.5 | 0.3                              | 6 399 1 977.9 | 0.3     | -0.3%  | 69.4%             |  |
| 1 – 6        | 6 566                                       | 194   | —             | —  | —             | —       | —             | —       | —             | —                                | —             | —       | —      | —                 |  |
| 7 – 10       | 2 938                                       | —   | 2 780 1 171.3 | 0.4  | 2 613 1 171.5 | 0.4     | 2 550 1 230.9 | 0.5     | 2 543 1 324.5 | 0.5                              | 2 533 1 422.8 | 0.6     | -1.0%  | 27.7%             |  |
| 11 – 12      | 267   | —   | 225 224.4     | 1.0  | 195 207.1     | 1.1     | 161 186.0     | 1.2     | 158 197.2     | 1.2                              | 156 210.5     | 1.3     | -7.2%  | 1.8%              |  |
| 13 – 16      | 174   | —   | 136 230.4     | 1.7  | 125 231.2     | 1.8     | 92 185.3      | 2.0     | 92 198.2      | 2.2                              | 90 208.6      | 2.3     | -10.4% | 1.1%              |  |
| Other        | 2   | —   | 2 4.4         | 2.2  | 2 4.7         | 2.3     | 2 5.0         | 2.5     | 2 5.4         | 2.7                              | 2 5.7         | 2.9     | —      | 0.0%              |  |

**Table 5.7 Vote personnel numbers and cost by salary level and programme<sup>1</sup>**

| Number of posts estimated for 31 March 2018 |   | Number and cost <sup>2</sup> of personnel posts filled / planned for on funded establishment |                   |                   |                   |                                  |                   |                   |                   |                         |                                 | Number |  |
|---|---|--|-------------------|-------------------|-------------------|----------------------------------|-------------------|-------------------|-------------------|-------------------------|---------------------------------|--------|--|
| Number of funded posts                      | Number of posts additional to the establishment | Actual   |                   | Revised estimate  |                   | Medium-term expenditure estimate |                   |                   |                   | Average growth rate (%) | Average: Salary level/Total (%) |        |  |
|   |   | 2016/17  | 2017/18           | 2018/19           | 2019/20           | 2020/21                          |                   |                   |                   |                         |                                 |        |  |
| Programme                                   | 9 947   | 194  | 9 521 3 069.8 0.3 | 9 391 3 197.9 0.3 | 9 224 3 307.8 0.4 | 9 201 3 558.8 0.4                | 9 180 3 825.6 0.4 | 9 180 3 825.6 0.4 | 9 180 3 825.6 0.4 | -0.8%                   | 100.0%                          |        |  |
| Programme 1                                 | 1 168   | 33   | 1 229 481.4 0.4   | 1 261 558.3 0.4   | 1 162 514.2 0.4   | 1 146 547.6 0.5                  | 1 140 586.4 0.5   | 1 140 586.4 0.5   | 1 140 586.4 0.5   | -3.3%                   | 12.7%                           |        |  |
| Programme 2                                 | 6 572   | 141  | 6 248 1 879.9 0.3 | 5 991 1 826.0 0.3 | 5 870 1 881.2 0.3 | 5 866 2 028.9 0.3                | 5 855 2 183.6 0.4 | 5 855 2 183.6 0.4 | 5 855 2 183.6 0.4 | -0.8%                   | 63.7%                           |        |  |
| Programme 3                                 | 2 207   | 20   | 2 044 708.5 0.3   | 2 139 813.6 0.4   | 2 192 912.4 0.4   | 2 189 982.3 0.4                  | 2 185 1 055.6 0.5 | 2 185 1 055.6 0.5 | 2 185 1 055.6 0.5 | 0.7%                    | 23.5%                           |        |  |

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

## Departmental receipts

**Table 5.8 Departmental receipts by economic classification**

| R thousand  | Audited outcome |                  |                  | Adjusted estimate | Revised estimate | Average growth rate (%) | Receipt item/ Total (%) | Medium-term receipts estimate |                  |                  | Average growth rate (%) | Receipt item/ Total (%) |
|---|-----------------|------------------|------------------|-------------------|------------------|-------------------------|-------------------------|-------------------------------|------------------|------------------|-------------------------|-------------------------|
|   | 2014/15         | 2015/16          | 2016/17          |                   |                  |                         |                         | 2014/15 - 2017/18             | 2018/19          | 2019/20          | 2020/21                 |                         |
| <b>Departmental receipts</b>  | <b>767 104</b>  | <b>1 079 275</b> | <b>1 099 536</b> | <b>1 071 205</b>  | <b>956 455</b>   | <b>7.6%</b>             | <b>100.0%</b>           | <b>1 131 949</b>              | <b>1 183 296</b> | <b>1 249 377</b> | <b>9.3%</b>             | <b>100.0%</b>           |
| <b>Sales of goods and services produced by department</b>                 | <b>711 868</b>  | <b>1 023 383</b> | <b>1 074 147</b> | <b>1 053 558</b>  | <b>939 711</b>   | <b>9.7%</b>             | <b>96.1%</b>            | <b>1 113 281</b>              | <b>1 164 348</b> | <b>1 229 386</b> | <b>9.4%</b>             | <b>98.4%</b>            |
| Sales by market establishments of which:                                  | 2 698           | 2 692            | –                | 3 589             | 3 589            | 10.0%                   | 0.2%                    | 3 796                         | 3 824            | 4 034            | 4.0%                    | 0.3%                    |
| Market establishment: Rental dwelling                                     | 2 698           | 2 692            | –                | 3 567             | 3 567            | 9.8%                    | 0.2%                    | 3 774                         | 3 801            | 4 010            | 4.0%                    | 0.3%                    |
| Market establishment: Rental parking: Covered and open                    | –               | –                | –                | 22                | 22               | –                       | –                       | 22                            | 23               | 24               | 2.9%                    | –                       |
| Administrative fees of which:   | 708 894         | 1 017 729        | 1 074 113        | 1 047 217         | 933 370          | 9.6%                    | 95.7%                   | 1 106 573                     | 1 157 499        | 1 222 161        | 9.4%                    | 97.8%                   |
| Certificates  | 155 632         | 88 581           | 93 010           | 578 859           | 465 012          | 44.0%                   | 20.6%                   | 55 354                        | 56 421           | 59 524           | -49.6%                  | 14.1%                   |
| Identity documents  | 192 862         | 317 388          | 338 755          | 67 856            | 67 856           | -29.4%                  | 23.5%                   | 690 492                       | 737 469          | 779 030          | 125.6%                  | 50.3%                   |
| Passports   | 296 405         | 567 517          | 595 893          | 267 018           | 267 018          | -3.4%                   | 44.3%                   | 230 501                       | 231 564          | 244 300          | -2.9%                   | 21.5%                   |
| Permits   | 56 492          | 36 487           | 38 311           | 121 249           | 121 249          | 29.0%                   | 6.5%                    | 117 281                       | 119 020          | 125 566          | 1.2%                    | 10.7%                   |
| Other   | 7 503           | 7 756            | 8 144            | 12 235            | 12 235           | 17.7%                   | 0.9%                    | 12 945                        | 13 025           | 13 741           | 3.9%                    | 1.1%                    |
| Other sales of which:   | 276             | 2 962            | 34               | 2 752             | 2 752            | 115.2%                  | 0.2%                    | 2 912                         | 3 025            | 3 191            | 5.1%                    | 0.3%                    |
| Commission on insurance   | 115             | 2 595            | 34               | 541               | 541              | 67.6%                   | 0.1%                    | 2 110                         | 2 201            | 2 322            | 62.5%                   | 0.2%                    |
| Clearance fees  | 72              | 325              | –                | 1 994             | 1 994            | 202.6%                  | 0.1%                    | 572                           | 589              | 621              | -32.2%                  | 0.1%                    |
| Postal fees for travel documents  | 29              | 10               | –                | 12                | 12               | -25.5%                  | –                       | 13                            | 14               | 15               | 7.7%                    | –                       |
| Photocopies and faxes   | 4               | 2                | –                | 137               | 137              | 224.8%                  | –                       | 145                           | 147              | 155              | 4.2%                    | –                       |
| Other   | 56              | 30               | –                | 68                | 68               | 6.7%                    | –                       | 72                            | 74               | 78               | 4.7%                    | –                       |
| <b>Sales of scrap, waste, arms and other used current goods of which:</b> | <b>12</b>       | <b>15</b>        | <b>17</b>        | <b>43</b>         | <b>43</b>        | <b>53.0%</b>            | <b>–</b>                | <b>45</b>                     | <b>46</b>        | <b>49</b>        | <b>4.5%</b>             | <b>–</b>                |
| Sales: Waste paper  | 12              | 15               | 17               | 43                | 43               | 53.0%                   | –                       | 45                            | 46               | 49               | 4.5%                    | –                       |
| Transfers received  | –               | –                | 1 162            | –                 | –                | –                       | –                       | –                             | –                | –                | –                       | –                       |
| Fines, penalties and forfeits   | 46 850          | 15 314           | 10 271           | 6 884             | 6 884            | -47.2%                  | 2.0%                    | 7 283                         | 7 365            | 7 770            | 4.1%                    | 0.6%                    |
| Interest, dividends and rent on land                                      | 636             | 28 438           | 616              | 266               | 266              | -25.2%                  | 0.8%                    | 281                           | 283              | 299              | 4.0%                    | –                       |
| Interest  | 636             | 28 438           | 616              | 266               | 266              | -25.2%                  | 0.8%                    | 281                           | 283              | 299              | 4.0%                    | –                       |
| Sales of capital assets   | 577             | 229              | 3 058            | 2 325             | 2 325            | 59.1%                   | 0.2%                    | 2 459                         | 2 501            | 2 639            | 4.3%                    | 0.2%                    |
| Transactions in financial assets and liabilities                          | 7 161           | 11 896           | 10 265           | 8 129             | 7 226            | 0.3%                    | 0.9%                    | 8 600                         | 8 753            | 9 234            | 8.5%                    | 0.7%                    |
| <b>Total</b>  | <b>767 104</b>  | <b>1 079 275</b> | <b>1 099 536</b> | <b>1 071 205</b>  | <b>956 455</b>   | <b>7.6%</b>             | <b>100.0%</b>           | <b>1 131 949</b>              | <b>1 183 296</b> | <b>1 249 377</b> | <b>9.3%</b>             | <b>100.0%</b>           |

## Programme 1: Administration

### Programme purpose

Provide strategic leadership, management and support services to the department.

## Expenditure trends and estimates

**Table 5.9 Administration expenditure trends and estimates by subprogramme and economic classification**

| Subprogramme<br>R thousand                                    | Audited outcome  |                  |                  | Adjusted appropriation<br>2017/18 | Average growth rate (%)<br>2014/15 - 2017/18 | Average: Expen-diture/ Total (%)<br>2018/19 | Medium-term expenditure estimate |                  |                  | Average growth rate (%)<br>2017/18 - 2020/21 | Average: Expen-diture/ Total (%)<br>2018/19 |
|---|------------------|------------------|------------------|-----------------------------------|--|---|----------------------------------|------------------|------------------|--|---|
|   | 2014/15          | 2015/16          | 2016/17          |                                   |  |   | 2018/19                          | 2019/20          | 2020/21          |  |   |
|   |                  |                  |                  |                                   |  |   |                                  |                  |                  |  |   |
| Ministry  | 28 415           | 33 916           | 36 905           | 37 208                            | 9.4%   | 1.6%  | 46 164                           | 47 950           | 51 095           | 11.2%  | 1.8%  |
| Management Support Services                                   | 193 374          | 203 944          | 190 478          | 180 041                           | -2.4%  | 8.7%  | 186 113                          | 193 032          | 244 942          | 10.8%  | 7.9%  |
| Corporate Services  | 728 767          | 668 036          | 667 434          | 863 423                           | 5.8%   | 33.3%                                       | 714 403                          | 803 429          | 897 563          | 1.3%   | 32.1%                                       |
| Transversal Information                                       | 682 267          | 498 353          | 807 858          | 1 162 944                         | 19.5%  | 35.8%                                       | 870 243                          | 913 027          | 888 117          | -8.6%  | 37.5%                                       |
| Technology Management   |                  |                  |                  |                                   |  |   |                                  |                  |                  |  |   |
| Office Accommodation  | 398 692          | 423 708          | 508 159          | 487 601                           | 6.9%   | 20.7%                                       | 515 882                          | 544 771          | 574 733          | 5.6%   | 20.8%                                       |
| <b>Total</b>  | <b>2 031 515</b> | <b>1 827 957</b> | <b>2 210 834</b> | <b>2 731 217</b>                  | <b>10.4%</b>                                 | <b>100.0%</b>                               | <b>2 332 805</b>                 | <b>2 502 209</b> | <b>2 656 450</b> | <b>-0.9%</b>                                 | <b>100.0%</b>                               |
| Change to 2017 Budget estimate                                |                  |                  |                  | 471 722                           |  |   | (16 576)                         | (16 880)         | (16 993)         |  |   |
| <b>Economic classification</b>                                |                  |                  |                  |                                   |  |   |                                  |                  |                  |  |   |
| <b>Current payments</b>                                       | <b>1 764 154</b> | <b>1 624 839</b> | <b>2 000 667</b> | <b>2 660 887</b>                  | <b>14.7%</b>                                 | <b>91.5%</b>                                | <b>2 318 334</b>                 | <b>2 486 948</b> | <b>2 640 350</b> | <b>-0.3%</b>                                 | <b>98.9%</b>                                |
| Compensation of employees                                     | 420 430          | 430 733          | 481 382          | 558 337                           | 9.9%   | 21.5%                                       | 514 227                          | 547 574          | 586 351          | 1.6%   | 21.6%                                       |
| Goods and services <sup>1</sup> of which:                     | 1 343 724        | 1 194 106        | 1 519 285        | 2 102 550                         | 16.1%  | 70.0%                                       | 1 804 107                        | 1 939 374        | 2 053 999        | -0.8%  | 77.3%                                       |
| Communication   | 72 500           | 71 925           | 74 310           | 121 852                           | 18.9%  | 3.9%  | 125 280                          | 166 607          | 263 169          | 29.3%  | 6.6%  |
| Computer services   | 413 375          | 274 846          | 363 313          | 1 036 855                         | 35.9%  | 23.7%                                       | 704 468                          | 733 743          | 692 742          | -12.6%                                       | 31.0%                                       |
| Legal services  | 34 268           | 54 042           | 39 925           | 84 034                            | 34.9%  | 2.4%  | 96 967                           | 102 020          | 149 353          | 21.1%  | 4.2%  |
| Operating leases  | 266 540          | 323 318          | 322 708          | 239 981                           | -3.4%  | 13.1%                                       | 318 176                          | 324 089          | 341 785          | 12.5%  | 12.0%                                       |
| Property payments   | 234 563          | 163 194          | 188 342          | 392 753                           | 18.7%  | 11.1%                                       | 280 409                          | 321 456          | 342 510          | -4.5%  | 13.1%                                       |
| Travel and subsistence  | 47 708           | 56 179           | 40 892           | 66 945                            | 12.0%  | 2.4%  | 86 140                           | 99 851           | 62 951           | -2.0%  | 3.1%  |
| <b>Transfers and subsidies<sup>1</sup></b>                    | <b>9 779</b>     | <b>2 325</b>     | <b>6 705</b>     | <b>2 395</b>                      | <b>-37.4%</b>                                | <b>0.2%</b>                                 | <b>2 534</b>                     | <b>2 676</b>     | <b>2 823</b>     | <b>5.6%</b>                                  | <b>0.1%</b>                                 |
| Provinces and municipalities                                  | 66               | 73               | 107              | 772                               | 127.0%                                       | —   | 817                              | 863              | 911              | 5.7%   | —   |
| Departmental agencies and accounts                            | 8 012            | —                | 18               | 8                                 | -90.0%                                       | 0.1%  | 8                                | 8                | 8                | —  | —   |
| Households  | 1 701            | 2 252            | 6 580            | 1 615                             | -1.7%  | 0.1%  | 1 709                            | 1 805            | 1 904            | 5.6%   | 0.1%  |
| <b>Payments for capital assets</b>                            | <b>257 582</b>   | <b>200 793</b>   | <b>203 462</b>   | <b>67 935</b>                     | <b>-35.9%</b>                                | <b>8.3%</b>                                 | <b>11 937</b>                    | <b>12 585</b>    | <b>13 277</b>    | <b>-42.0%</b>                                | <b>1.0%</b>                                 |
| Buildings and other fixed structures                          | 66 189           | 98 210           | 112 628          | 50 115                            | -8.9%  | 3.7%  | —                                | —                | —                | -100.0%                                      | 0.5%  |
| Machinery and equipment                                       | 171 434          | 85 035           | 61 829           | 17 820                            | -53.0%                                       | 3.8%  | 11 937                           | 12 585           | 13 277           | -9.3%  | 0.5%  |
| Software and other intangible assets                          | 19 959           | 17 548           | 29 005           | —                                 | -100.0%                                      | 0.8%  | —                                | —                | —                | —  | —   |
| <b>Total</b>  | <b>2 031 515</b> | <b>1 827 957</b> | <b>2 210 834</b> | <b>2 731 217</b>                  | <b>10.4%</b>                                 | <b>100.0%</b>                               | <b>2 332 805</b>                 | <b>2 502 209</b> | <b>2 656 450</b> | <b>-0.9%</b>                                 | <b>100.0%</b>                               |
| Proportion of total programme expenditure to vote expenditure | 28.7%            | 24.9%            | 27.1%            | 32.5%                             | —  | —   | 29.5%                            | 30.1%            | 30.4%            | —  | —   |

**Details of transfers and subsidies**

|  |              |              |              |              |               |             |              |              |              |             |             |
|--|--------------|--------------|--------------|--------------|---------------|-------------|--------------|--------------|--------------|-------------|-------------|
| <b>Households</b>                                    |              |              |              |              |               |             |              |              |              |             |             |
| <b>Social benefits</b>                               |              |              |              |              |               |             |              |              |              |             |             |
| Current  | <b>1 701</b> | <b>2 252</b> | <b>6 580</b> | <b>1 615</b> | <b>-1.7%</b>  | <b>0.1%</b> | <b>1 709</b> | <b>1 805</b> | <b>1 904</b> | <b>5.6%</b> | <b>0.1%</b> |
| Employee social benefits                             | 1 701        | 2 252        | 6 580        | 1 615        | -1.7%         | 0.1%        | 1 709        | 1 805        | 1 904        | 5.6%        | 0.1%        |
| <b>Departmental agencies and accounts</b>            |              |              |              |              |               |             |              |              |              |             |             |
| <b>Departmental agencies (non-business entities)</b> |              |              |              |              |               |             |              |              |              |             |             |
| Current  | <b>8 012</b> | <b>—</b>     | <b>18</b>    | <b>8</b>     | <b>-90.0%</b> | <b>0.1%</b> | <b>8</b>     | <b>8</b>     | <b>8</b>     | <b>—</b>    | <b>—</b>    |
| Vehicle licences                                     | 8 010        | —            | 18           | —            | -100.0%       | 0.1%        | —            | —            | —            | —           | —           |
| Communication  | 2            | —            | —            | 8            | 58.7%         | —           | 8            | 8            | 8            | —           | —           |
| <b>Provinces and municipalities</b>                  |              |              |              |              |               |             |              |              |              |             |             |
| <b>Municipalities</b>                                |              |              |              |              |               |             |              |              |              |             |             |
| <b>Municipal bank accounts</b>                       |              |              |              |              |               |             |              |              |              |             |             |
| Current  | <b>66</b>    | <b>73</b>    | <b>107</b>   | <b>772</b>   | <b>127.0%</b> | <b>—</b>    | <b>817</b>   | <b>863</b>   | <b>911</b>   | <b>5.7%</b> | <b>—</b>    |
| Vehicle licences                                     | 66           | 73           | 107          | 772          | 127.0%        | —           | 817          | 863          | 911          | 5.7%        | —           |

1. Estimates of National Expenditure data tables are available and can be downloaded from [www.treasury.gov.za](http://www.treasury.gov.za). These data tables contain detailed information by goods and services, and transfers and subsidies item by programme.

## Personnel information

**Table 5.10 Administration personnel numbers and cost by salary level<sup>1</sup>**

| Number of posts estimated for 31 March 2018 |              | Number and cost <sup>2</sup> of personnel posts filled / planned for on funded establishment |       |                  |      |                                  |         |         |         |         |                   |                   |                   | Number<br>Average growth rate (%)<br>Average Salary level/Total (%) |       |       |     |        |        |
|---|--------------|--|-------|------------------|------|----------------------------------|---------|---------|---------|---------|-------------------|-------------------|-------------------|---|-------|-------|-----|--------|--------|
|   |              | Actual   |       | Revised estimate |      | Medium-term expenditure estimate |         |         |         |         |                   |                   |                   |   |       |       |     |        |        |
|   |              |  |       |                  |      | 2016/17                          | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2017/18 - 2020/21 | 2017/18 - 2020/21 | 2017/18 - 2020/21 |   |       |       |     |        |        |
| Administration                              | Salary level | Number   | Unit  | Number           | Unit | Number                           | Cost    | Number  | Cost    | Number  | Cost              | Number            | Cost              | Number  | Unit  |       |     |        |        |
| Administration                              | 1 168        | 33   | 1 229 | 481.4            | 0.4  | 1 261                            | 558.3   | 0.4     | 1 162   | 514.2   | 0.4               | 1 146             | 547.6             | 0.5   | 1 140 | 586.4 | 0.5 | -3.3%  | 100.0% |
| 1 – 6                                       | 517          | 33   | 646   | 83.9             | 0.1  | 647                              | 90.9    | 0.1     | 628     | 95.4    | 0.2               | 617               | 100.7             | 0.2   | 614   | 108.1 | 0.2 | -1.7%  | 53.2%  |
| 7 – 10                                      | 408          | –  | 377   | 142.3            | 0.4  | 387                              | 158.2   | 0.4     | 354     | 157.2   | 0.4               | 351               | 167.9             | 0.5   | 350   | 181.0 | 0.5 | -3.3%  | 30.6%  |
| 11 – 12                                     | 148          | –  | 126   | 115.1            | 0.9  | 133                              | 131.9   | 1.0     | 113     | 123.2   | 1.1               | 111               | 130.8             | 1.2   | 109   | 138.9 | 1.3 | -6.4%  | 9.9%   |
| 13 – 16                                     | 93           | –  | 78    | 135.6            | 1.7  | 92                               | 172.7   | 1.9     | 65      | 133.4   | 2.1               | 65                | 142.8             | 2.2   | 65    | 152.7 | 2.3 | -10.9% | 6.1%   |
| Other                                       | 2            | –  | 2     | 4.4              | 2.2  | 2                                | 4.7     | 2.3     | 2       | 5.0     | 2.5               | 2                 | 5.4               | 2.7   | 2     | 5.7   | 2.9 | –      | 0.2%   |

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

## Programme 2: Citizen Affairs

### Programme purpose

Provide secure, efficient and accessible services and documents to citizens and lawful residents.

### Objectives

- Ensure that registration at birth is the only entry point to the national population register by maintaining the number of births registered within 30 calendar days at 810 000 per year over the medium term.
- Increase the number of smart identity cards issued from 3 million per year in 2018/19 to 5 million per year in 2020/21.
- Maintain the standard of service delivery for the issuing of enabling documents by issuing 90 per cent of machine readable passports through the new live capture process within 13 working days over the medium term.

### Subprogrammes

- Citizen Affairs Management* provides for the overall management of the branch for both head office and frontline offices, and provides policy direction, sets standards and manages back office processes.
- Status Services* regulates all matters relating to the national population register. These include: maintaining an accurate register of all citizens and immigrants who have acquired the right to permanent residence; registering births, deaths and marriages; providing travel and citizenship documents; providing financial assistance to citizens abroad who wish to return to South Africa but have no means of doing so; and determining and granting citizenship.
- Identification Services* oversees issues relating to identity such as fingerprints, photographs and identity documents. This entails establishing and maintaining national identity systems such as the automated fingerprint identification system.
- Service Delivery to Provinces* provides for all civic, immigration and refugee affairs functions in all provinces. This entails providing a client interface for the collection and processing of applications, issuing enabling documents that are available on demand (such as temporary identity certificates), and conducting quality assurance checks for civic and immigration applications.
- Government Printing Works* transfers funds to the Government Printing Works, which provides printing services to the South African government and some SADC states.
- Electoral Commission* transfers funds to the Electoral Commission, which manages national, provincial and municipal elections; ensures that those elections are free and fair; and declares the results of elections within a prescribed period. This subprogramme's total budget is transferred in full to the commission.

- *Represented Political Parties' Fund* transfers funds to the *Represented Political Parties' Fund* to provide funding for political parties participating in Parliament and provincial legislatures.

## Expenditure trends and estimates

**Table 5.11 Citizen Affairs expenditure trends and estimates by subprogramme and economic classification**

| Subprogramme  | Audited outcome  |                  |                  | Adjusted appropriation | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |                  |                  | Average growth rate (%) | Average: Expenditure/ Total (%) |
|---|------------------|------------------|------------------|------------------------|-------------------------|---------------------------------|----------------------------------|------------------|------------------|-------------------------|---------------------------------|
|   | 2014/15          | 2015/16          | 2016/17          |                        |                         |                                 | 2018/19                          | 2019/20          | 2020/21          |                         |                                 |
| R thousand  |                  |                  |                  | 2017/18                | 2014/15 - 2017/18       |                                 |                                  |                  |                  | 2017/18 - 2020/21       |                                 |
| Citizen Affairs Management                                    | 25 272           | 39 475           | 30 779           | 36 433                 | 13.0%                   | 0.7%                            | 37 527                           | 38 960           | 41 519           | 4.5%                    | 0.8%                            |
| Status Services   | 561 953          | 809 191          | 1 029 412        | 992 761                | 20.9%                   | 18.7%                           | 116 027                          | 124 168          | 133 400          | -48.8%                  | 7.3%                            |
| Identification Services                                       | 204 925          | 213 867          | 140 120          | 247 260                | 6.5%                    | 4.5%                            | 244 181                          | 268 589          | 286 484          | 5.0%                    | 5.6%                            |
| Service Delivery to Provinces                                 | 1 607 794        | 2 078 316        | 1 794 296        | 1 733 110              | 2.5%                    | 39.9%                           | 1 996 892                        | 2 156 495        | 2 312 616        | 10.1%                   | 44.1%                           |
| Electoral Commission  | 1 553 617        | 1 517 104        | 1 657 901        | 1 299 912              | -5.8%                   | 33.3%                           | 1 965 004                        | 1 966 939        | 1 989 312        | 15.2%                   | 38.8%                           |
| Represented Political Parties' Fund                           | 122 096          | 127 712          | 134 480          | 141 204                | 5.0%                    | 2.9%                            | 149 394                          | 157 760          | 166 437          | 5.6%                    | 3.3%                            |
| <b>Total</b>  | <b>4 075 657</b> | <b>4 785 665</b> | <b>4 786 988</b> | <b>4 450 680</b>       | <b>3.0%</b>             | <b>100.0%</b>                   | <b>4 509 025</b>                 | <b>4 712 911</b> | <b>4 929 768</b> | <b>3.5%</b>             | <b>100.0%</b>                   |
| Change to 2017  |                  |                  |                  | 664 929                |                         |                                 | 129 153                          | 691 830          | 645 135          |                         |                                 |
| Budget estimate   |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Economic classification</b>                                |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Current payments</b>                                       | <b>2 381 002</b> | <b>3 109 515</b> | <b>2 968 298</b> | <b>3 007 255</b>       | <b>8.1%</b>             | <b>63.4%</b>                    | <b>2 392 185</b>                 | <b>2 585 633</b> | <b>2 771 298</b> | <b>-2.7%</b>            | <b>57.8%</b>                    |
| Compensation of employees                                     | 1 630 226        | 2 104 960        | 1 879 890        | 1 826 287              | 3.9%                    | 41.1%                           | 1 881 470                        | 2 029 102        | 2 183 891        | 6.1%                    | 42.6%                           |
| Goods and services <sup>1</sup> of which:                     | 750 776          | 1 004 555        | 1 088 408        | 1 180 968              | 16.3%                   | 22.2%                           | 510 715                          | 556 531          | 587 407          | -20.8%                  | 15.2%                           |
| Computer services   | 23 180           | 29 431           | —                | 113                    | -83.0%                  | 0.3%                            | 44 141                           | 29 850           | 31 445           | 552.9%                  | 0.6%                            |
| Contractors   | 58 247           | 52 563           | 497              | 368                    | -81.5%                  | 0.6%                            | 32 515                           | 51 165           | 45 091           | 396.7%                  | 0.7%                            |
| Fleet services (including government motor transport)         | 80 454           | 59 300           | 48 302           | 373                    | -83.3%                  | 1.0%                            | 5 750                            | 25 695           | 35 536           | 356.7%                  | 0.4%                            |
| Consumables: Stationery, printing and office supplies         | 471 091          | 723 141          | 901 115          | 831 560                | 20.9%                   | 16.2%                           | 11 208                           | 13 870           | 13 285           | -74.8%                  | 4.7%                            |
| Operating leases  | 6 868            | 16 443           | 25 537           | 923                    | -48.8%                  | 0.3%                            | 11 958                           | 17 460           | 20 247           | 179.9%                  | 0.3%                            |
| Travel and subsistence  | 56 441           | 65 025           | 29 879           | 299 238                | 74.4%                   | 2.5%                            | 366 359                          | 389 117          | 409 921          | 11.1%                   | 7.9%                            |
| <b>Transfers and subsidies<sup>1</sup></b>                    | <b>1 691 897</b> | <b>1 662 687</b> | <b>1 807 620</b> | <b>1 443 425</b>       | <b>-5.2%</b>            | <b>36.5%</b>                    | <b>2 116 840</b>                 | <b>2 127 278</b> | <b>2 158 470</b> | <b>14.4%</b>            | <b>42.2%</b>                    |
| Provinces and municipalities                                  | 850              | 817              | 811              | 1 008                  | 5.8%                    | —                               | 1 066                            | 1 126            | 1 188            | 5.6%                    | —                               |
| Departmental agencies and accounts                            | 1 675 717        | 1 644 827        | 1 792 385        | 1 441 116              | -4.9%                   | 36.2%                           | 2 114 398                        | 2 124 699        | 2 155 749        | 14.4%                   | 42.1%                           |
| Households  | 15 330           | 17 043           | 14 424           | 1 301                  | -56.1%                  | 0.3%                            | 1 376                            | 1 453            | 1 533            | 5.6%                    | —                               |
| <b>Payments for capital assets</b>                            | <b>2 758</b>     | <b>13 463</b>    | <b>11 070</b>    | <b>—</b>               | <b>-100.0%</b>          | <b>0.2%</b>                     | <b>—</b>                         | <b>—</b>         | <b>—</b>         | <b>—</b>                | <b>—</b>                        |
| Machinery and equipment                                       | 2 758            | 13 463           | 10 795           | —                      | -100.0%                 | 0.1%                            | —                                | —                | —                | —                       | —                               |
| Software and other intangible assets                          | —                | —                | 275              | —                      | —                       | —                               | —                                | —                | —                | —                       | —                               |
| <b>Total</b>  | <b>4 075 657</b> | <b>4 785 665</b> | <b>4 786 988</b> | <b>4 450 680</b>       | <b>3.0%</b>             | <b>100.0%</b>                   | <b>4 509 025</b>                 | <b>4 712 911</b> | <b>4 929 768</b> | <b>3.5%</b>             | <b>100.0%</b>                   |
| Proportion of total programme expenditure to vote expenditure | 57.7%            | 65.2%            | 58.8%            | 53.0%                  | —                       | —                               | 57.0%                            | 56.7%            | 56.3%            | —                       | —                               |
| <b>Details of transfers and subsidies</b>                     |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Households</b>   |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Social benefits</b>  |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| Current   | 14 658           | 17 043           | 14 424           | 1 301                  | -55.4%                  | 0.3%                            | 1 376                            | 1 453            | 1 533            | 5.6%                    | —                               |
| Employee social benefits                                      | 14 658           | 17 043           | 14 424           | 1 301                  | -55.4%                  | 0.3%                            | 1 376                            | 1 453            | 1 533            | 5.6%                    | —                               |
| <b>Departmental agencies and accounts</b>                     |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Departmental agencies (non-business entities)</b>          |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| Current   | 1 675 717        | 1 644 827        | 1 792 385        | 1 441 116              | -4.9%                   | 36.2%                           | 2 114 398                        | 2 124 699        | 2 155 749        | 14.4%                   | 42.1%                           |
| Employee social benefits                                      | 4                | 11               | 4                | —                      | -100.0%                 | —                               | —                                | —                | —                | —                       | —                               |
| Electoral Commission  | 1 553 617        | 1 517 104        | 1 657 901        | 1 299 912              | -5.8%                   | 33.3%                           | 1 965 004                        | 1 966 939        | 1 989 312        | 15.2%                   | 38.8%                           |
| Represented Political Parties' Fund                           | 122 096          | 127 712          | 134 480          | 141 204                | 5.0%                    | 2.9%                            | 149 394                          | 157 760          | 166 437          | 5.6%                    | 3.3%                            |
| <b>Provinces and municipalities</b>                           |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Municipalities</b>   |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Municipal bank accounts</b>                                |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| Current   | 850              | 817              | 811              | 1 008                  | 5.8%                    | —                               | 1 066                            | 1 126            | 1 188            | 5.6%                    | —                               |
| Vehicle licences  | 850              | 817              | 811              | 1 008                  | 5.8%                    | —                               | 1 066                            | 1 126            | 1 188            | 5.6%                    | —                               |
| <b>Households</b>   |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| <b>Other transfers to households</b>                          |                  |                  |                  |                        |                         |                                 |                                  |                  |                  |                         |                                 |
| Current   | 672              | —                | —                | —                      | -100.0%                 | —                               | —                                | —                | —                | —                       | —                               |
| Other transfers to households                                 | 672              | —                | —                | —                      | -100.0%                 | —                               | —                                | —                | —                | —                       | —                               |

1. Estimates of National Expenditure data tables are available and can be downloaded from [www.treasury.gov.za](http://www.treasury.gov.za). These data tables contain detailed information by goods and services, and transfers and subsidies item by programme.

## Personnel information

**Table 5.12 Citizen Affairs personnel numbers and cost by salary level<sup>1</sup>**

| Number of posts estimated for 31 March 2018 |              | Number and cost <sup>2</sup> of personnel posts filled / planned for on funded establishment |       |   |        |         |         |                  |       |                                  |      |         |         | Number<br>Average growth rate (%)<br>Average: Salary level/Total (%) |       |                   |     |
|---|--------------|--|-------|---|--------|---------|---------|------------------|-------|----------------------------------|------|---------|---------|--|-------|-------------------|-----|
|   |              | Number of funded posts   |       | Number of posts additional to the establishment |        | Actual  |         | Revised estimate |       | Medium-term expenditure estimate |      |         |         |  |       |                   |     |
|   |              |  |       |   |        | 2016/17 |         | 2017/18          |       | 2018/19                          |      | 2019/20 |         | 2020/21  |       | 2017/18 - 2020/21 |     |
| Citizen Affairs                             | Salary level | Number   | Cost  | Unit  | Number | Cost    | Unit    | Number           | Cost  | Unit                             | Cost | Number  | Cost    | Unit   | Cost  | Unit              |     |
| Salary level                                | 6 572        | 141  | 6 248 | 1 879.9   | 0.3    | 5 991   | 1 826.0 | 0.3              | 5 870 | 1 881.2                          | 0.3  | 5 866   | 2 028.9 | 0.3  | 5 855 | 2 183.6           | 0.4 |
| 1 – 6                                       | 4 517        | 141  | 4 320 | 990.1   | 0.2    | 4 337   | 1 080.7 | 0.2              | 4 294 | 1 154.3                          | 0.3  | 4 293   | 1 246.2 | 0.3  | 4 290 | 1 344.7           | 0.3 |
| 7 – 10                                      | 1 918        | –  | 1 818 | 745.2   | 0.4    | 1 617   | 691.5   | 0.4              | 1 571 | 717.0                            | 0.5  | 1 568   | 772.1   | 0.5  | 1 560 | 827.5             | 0.5 |
| 11 – 12                                     | 78           | –  | 67    | 73.3  | 1.1    | 23      | 27.4    | 1.2              | 2     | 1.9                              | 0.9  | 2       | 2.0     | 1.0  | 2     | 2.2               | 1.1 |
| 13 – 16                                     | 59           | –  | 43    | 71.3  | 1.7    | 14      | 26.4    | 1.9              | 3     | 8.0                              | 2.7  | 3       | 8.5     | 2.8  | 3     | 9.1               | 3.0 |

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

## Programme 3: Immigration Affairs

### Programme purpose

Facilitate and regulate the secure movement of people through the ports of entry into and out of the Republic of South Africa. Determine the status of asylum seekers and regulate refugee affairs.

### Objectives

- Maintain the standard of service delivery for enabling documents by:
  - adjudicating permanent residence applications (collected within South Africa) within 8 months, improving the percentage from 85 per cent to 90 per cent from 2018/19 to 2020/21
  - adjudicating business and general work visa applications (processed within South Africa) within 8 weeks, maintaining the percentage at 90 per cent from 2018/19 to 2020/21
  - adjudicating critical skills visa applications (processed within South Africa) within 4 weeks, maintaining the percentage at 85 per cent from 2018/19 to 2020/21.

### Subprogrammes

- Immigration Affairs Management* provides for the overall management of the branch and policy direction, sets standards, and manages back office processes.
- Admission Services* is responsible for issuing visas, securely facilitating the entry and departure of persons to and from South Africa in line with the Immigration Act (2002); recording their movements on the movement control system; and controlling the processing of applications for permanent and temporary residence permits/visas, including work, study and business visas.
- Immigration Services* deals with immigration matters in foreign countries; detects, detains and deports illegal immigrants in terms of the Immigration Act (2002); conducts investigations with other law enforcement entities; and provides policy directives on immigration matters.
- Asylum Seekers* considers and processes applications for asylum, issues enabling documents to refugees, and facilitates processes to find durable solutions to refugee problems in line with the Refugees Act (1998). The head office is responsible for providing strategic leadership, whereas refugee reception offices are responsible for operations.

## Expenditure trends and estimates

**Table 5.13 Immigration Affairs expenditure trends and estimates by subprogramme and economic classification**

| Subprogramme  | Audited outcome |                |                  | Adjusted appropriation | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |                  |                   | Average growth rate (%) | Average: Expenditure/ Total (%) |
|---|-----------------|----------------|------------------|------------------------|-------------------------|---------------------------------|----------------------------------|------------------|-------------------|-------------------------|---------------------------------|
|   | 2014/15         | 2015/16        | 2016/17          |                        |                         |                                 | 2018/19                          | 2019/20          | 2020/21           |                         |                                 |
| R thousand  | 2014/15         | 2015/16        | 2016/17          | 2017/18                | 2014/15 - 2017/18       | 2018/19                         | 2019/20                          | 2020/21          | 2017/18 - 2020/21 |                         |                                 |
| Immigration Affairs Management                                | 63 909          | 32 619         | 7 269            | 48 367                 | -8.9%                   | 3.7%                            | 49 024                           | 50 147           | 52 639            | 2.9%                    | 4.4%                            |
| Admission Services  | 564 211         | 407 101        | 763 670          | 778 729                | 11.3%                   | 61.9%                           | 609 244                          | 622 181          | 662 200           | -5.3%                   | 58.7%                           |
| Immigration Services  | 200 655         | 227 956        | 249 199          | 235 496                | 5.5%                    | 22.5%                           | 242 943                          | 252 278          | 269 357           | 4.6%                    | 22.0%                           |
| Asylum Seekers  | 133 510         | 62 080         | 125 564          | 157 850                | 5.7%                    | 11.8%                           | 172 398                          | 168 784          | 180 430           | 4.6%                    | 14.9%                           |
| <b>Total</b>  | <b>962 285</b>  | <b>729 756</b> | <b>1 145 702</b> | <b>1 220 442</b>       | <b>8.2%</b>             | <b>100.0%</b>                   | <b>1 073 609</b>                 | <b>1 093 390</b> | <b>1 164 626</b>  | <b>-1.5%</b>            | <b>100.0%</b>                   |
| Change to 2017  |                 |                |                  | 210 149                |                         |                                 | (13 163)                         | (13 557)         | (16 181)          |                         |                                 |
| Budget estimate   |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| <b>Economic classification</b>                                |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Current payments  | 956 110         | 726 187        | 1 135 424        | 1 220 057              | 8.5%                    | 99.5%                           | 1 073 202                        | 1 092 960        | 1 164 173         | -1.6%                   | 100.0%                          |
| Compensation of employees                                     | 549 560         | 309 634        | 708 496          | 813 552                | 14.0%                   | 58.7%                           | 912 382                          | 982 294          | 1 055 648         | 9.1%                    | 82.7%                           |
| Goods and services <sup>1</sup> of which:                     | 406 550         | 416 553        | 426 928          | 406 505                | -                       | 40.8%                           | 160 820                          | 110 666          | 108 525           | -35.6%                  | 17.3%                           |
| Computer services   | 115 549         | 161 020        | 3 513            | 450                    | -84.3%                  | 6.9%                            | 19 598                           | 262              | 4 854             | 121.0%                  | 0.6%                            |
| Contractors   | 13 682          | 15 484         | 892              | 406                    | -69.0%                  | 0.8%                            | 7 087                            | 13 270           | 8 668             | 177.4%                  | 0.6%                            |
| Agency and support/outsourced services                        | 39 325          | 97 385         | 109 239          | 59                     | -88.6%                  | 6.1%                            | 18 760                           | 20 489           | 21 206            | 611.0%                  | 1.3%                            |
| Inventory: Clothing material and accessories                  | 3 963           | 4 778          | 8 065            | 409                    | -53.1%                  | 0.4%                            | 10 845                           | 11 123           | 11 162            | 201.1%                  | 0.7%                            |
| Transport provided: Departmental activity                     | 89 129          | 65 203         | 21 035           | 148 157                | 18.5%                   | 8.0%                            | 17 148                           | 16 846           | 18 905            | -49.7%                  | 4.4%                            |
| Travel and subsistence  | 66 218          | 46 943         | 45 861           | 251 794                | 56.1%                   | 10.1%                           | 47 488                           | 26 179           | 18 178            | -58.4%                  | 7.5%                            |
| <b>Transfers and subsidies<sup>1</sup></b>                    | <b>1 794</b>    | <b>1 131</b>   | <b>1 328</b>     | <b>385</b>             | <b>-40.1%</b>           | <b>0.1%</b>                     | <b>407</b>                       | <b>430</b>       | <b>453</b>        | <b>5.6%</b>             | <b>-</b>                        |
| Provinces and municipalities                                  | 1               | -              | -                | -                      | -100.0%                 | -                               | -                                | -                | -                 | -                       | -                               |
| Departmental agencies and accounts                            | 4               | 6              | 2                | 3                      | -9.1%                   | -                               | 3                                | 3                | 3                 | -                       | -                               |
| Households  | 1 789           | 1 125          | 1 326            | 382                    | -40.2%                  | 0.1%                            | 404                              | 427              | 450               | 5.6%                    | -                               |
| <b>Payments for capital assets</b>                            | <b>4 381</b>    | <b>2 438</b>   | <b>8 950</b>     | <b>-</b>               | <b>-100.0%</b>          | <b>0.4%</b>                     | <b>-</b>                         | <b>-</b>         | <b>-</b>          | <b>-</b>                | <b>-</b>                        |
| Machinery and equipment                                       | 4 381           | 2 438          | 8 950            | -                      | -100.0%                 | 0.4%                            | -                                | -                | -                 | -                       | -                               |
| <b>Total</b>  | <b>962 285</b>  | <b>729 756</b> | <b>1 145 702</b> | <b>1 220 442</b>       | <b>8.2%</b>             | <b>100.0%</b>                   | <b>1 073 609</b>                 | <b>1 093 390</b> | <b>1 164 626</b>  | <b>-1.5%</b>            | <b>100.0%</b>                   |
| Proportion of total programme expenditure to vote expenditure | 13.6%           | 9.9%           | 14.1%            | 14.5%                  | -                       | -                               | 13.6%                            | 13.2%            | 13.3%             | -                       | -                               |
| <b>Details of transfers and subsidies</b>                     |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Households  |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Social benefits   |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Current   | 1 789           | 1 125          | 1 326            | 382                    | -40.2%                  | 0.1%                            | 404                              | 427              | 450               | 5.6%                    | -                               |
| Employee social benefits                                      | 1 789           | 1 125          | 1 326            | 382                    | -40.2%                  | 0.1%                            | 404                              | 427              | 450               | 5.6%                    | -                               |
| Departmental agencies and accounts                            |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Departmental agencies (non-business entities)                 |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Current   | 4               | 6              | 2                | 3                      | -9.1%                   | -                               | 3                                | 3                | 3                 | -                       | -                               |
| Communication   | 4               | 6              | 2                | 3                      | -9.1%                   | -                               | 3                                | 3                | 3                 | -                       | -                               |
| Provinces and municipalities                                  |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Municipalities  |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Municipal bank accounts                                       |                 |                |                  |                        |                         |                                 |                                  |                  |                   |                         |                                 |
| Current   | 1               | -              | -                | -                      | -100.0%                 | -                               | -                                | -                | -                 | -                       | -                               |
| Vehicle licences  | 1               | -              | -                | -                      | -100.0%                 | -                               | -                                | -                | -                 | -                       | -                               |

1. Estimates of National Expenditure data tables are available and can be downloaded from [www.treasury.gov.za](http://www.treasury.gov.za). These data tables contain detailed information by goods and services, and transfers and subsidies item by programme.

## Personnel information

**Table 5.14 Immigration Affairs personnel numbers and cost by salary level<sup>1</sup>**

| Number of posts estimated for 31 March 2018 |   | Number and cost <sup>2</sup> of personnel posts filled / planned for on funded establishment |             |                  |             |                                  |             |         |                   |        |               | Number                  |                                 |        |
|---|---|--|-------------|------------------|-------------|----------------------------------|-------------|---------|-------------------|--------|---------------|-------------------------|---------------------------------|--------|
| Number of funded posts                      | Number of posts additional to the establishment | Actual   |             | Revised estimate |             | Medium-term expenditure estimate |             |         |                   |        |               | Average growth rate (%) | Average: Salary level/Total (%) |        |
|   |   | 2016/17  | 2017/18     | 2016/17          | 2017/18     | 2018/19                          | 2019/20     | 2020/21 | 2017/18 - 2020/21 |        |               |                         |                                 |        |
| Immigration Affairs                         |   | Number   | Unit cost   | Number           | Unit cost   | Number                           | Unit cost   | Number  | Unit cost         | Number | Unit cost     |                         |                                 |        |
| Salary level                                | 2 207   | 20   | 2 044 708.5 | 0.3              | 2 139 813.6 | 0.4                              | 2 192 912.4 | 0.4     | 2 189 982.3       | 0.4    | 2 185 1 055.6 | 0.5                     | 0.7%                            | 100.0% |
| 1 – 6                                       | 1 532   | 20   | 1 412 365.2 | 0.3              | 1 472 411.8 | 0.3                              | 1 497 450.9 | 0.3     | 1 496 486.6       | 0.3    | 1 495 525.1   | 0.4                     | 0.5%                            | 68.5%  |
| 7 – 10                                      | 612   | -  | 585 283.8   | 0.5              | 609 321.8   | 0.5                              | 625 356.7   | 0.6     | 624 384.5         | 0.6    | 623 414.3     | 0.7                     | 0.8%                            | 28.5%  |
| 11 – 12                                     | 41  | -  | 32 36.0     | 1.1              | 39 47.8     | 1.2                              | 46 60.9     | 1.3     | 45 64.3           | 1.4    | 45 69.5       | 1.5                     | 4.9%                            | 2.0%   |
| 13 – 16                                     | 22  | -  | 15 23.6     | 1.6              | 19 32.1     | 1.7                              | 24 43.9     | 1.8     | 24 46.9           | 2.0    | 22 46.7       | 2.1                     | 5.0%                            | 1.0%   |

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

## Entities<sup>1</sup>

### Electoral Commission

#### Mandate

The Electoral Commission is a chapter 9 constitutional institution reporting directly to Parliament. It was established in terms of the Electoral Commission Act (1996), which sets out its composition, powers, functions and duties. The commission is mandated to manage national, provincial and municipal elections; ensure that those elections are free and fair; and declare results within a prescribed period. The commission also administers funds transferred by the department for use by the Represented Political Parties' Fund.

#### Selected performance indicators

**Table 5.15 Electoral Commission performance indicators by programme/objective/activity and related outcome**

| Indicator  | Programme/Objective/Activity | MTSF outcome  | Past  |   |  | Current  | Projections  |  |  |
|--|------------------------------|---|---|---|--|--|--|--|--|
|  |                              |   | 2014/15   | 2015/16   | 2016/17  | 2017/18  | 2018/19  | 2019/20  | 2020/21  |
| Number of registered voters reflected on the voters roll as at 31 March each year  | Electoral operations         | Outcome 12: An efficient, effective and development oriented public service | 25 161 799  | 25 642 052  | 26 139 122   | 25 616 339   | 27 653 320   | 27 233 126   | 28 414 590   |
| Number of registered voters who appeared on the voters roll as at 31 March 2016 for whom the Electoral Commission did not have addresses or sufficient particularities for each year | Electoral operations         |   | -1  | -1  | -1   | 9 218 041  | 7 200 000  | -2   | -2   |
| Number of contracted voting stations in place on main registration weekends or general election days in the years where applicable   | Electoral operations         |   | 22 263  | 22 569  | 22 612   | Non-election year  | 23 000   | 23 000   | 23 200   |
| Number of liaison sessions held with members of party liaison committees at national, provincial and municipal levels per year   | Electoral operations         | 1 748 sessions<br>(17 national/<br>69 provincial/<br>1 662 local)           | 2 433 sessions<br>(13 national/<br>70 provincial/<br>2 350 Local) | 1 937 sessions<br>(17 national/<br>57 provincial/<br>1 863 local) | 892 sessions<br>(4 national/<br>36 provincial/<br>852 local) | 1 784 sessions<br>(8 national/<br>72 provincial/<br>1 704 local) | 1 338 sessions<br>(6 national/<br>54 provincial/<br>1 278 local) | 1 338 sessions<br>(6 national/<br>54 provincial/<br>1 278 local) | 1 338 sessions<br>(6 national/<br>54 provincial/<br>1 278 local) |
| Number of electoral staff recruited and trained per year   | Electoral operations         | 211 252   | 52 169  | 262 738   | Non-election year  | 56 850   | 210 000  | 58 000   |  |
| Number of civic and democracy education events held per year   | Outreach                     | 11 363  | 73 621  | 48 449  | 15 000   | 45 000   | 40 000   | 35 000   |  |
| Public perception rating of the Electoral Commission as per media reports per year   | Outreach                     | 72%   | 83.5%   | 92.3%   | 75%  | 80%  | 85%  | 75%  |  |
| Number of international interactions/liaisons achieved per year  | Outreach                     | 28  | 32  | 20  | 20   | 20   | 20   | 20   | 20   |

1. No historical data available.

2. Project concludes in 2018/19.

### Expenditure analysis

The Electoral Commission's mandate is directly aligned with the NDP's vision of building a capable developmental state, and an active and engaged citizenry. Accordingly, over the medium term, the commission intends focusing on preparations for the 2019 national and provincial elections, and the 2021 local government elections. R3.1 billion is allocated over the MTEF period for the commission's electoral operations and R808.2 million is allocated for its outreach activities.

The commission plans to begin its electoral operations by conducting 2 weekends of registrations in the first half of 2018; procuring, distributing and warehousing voting registration materials; and providing logistical support for registrations.

The commission's expenditure is influenced by the electoral cycle, which usually comprises two parts: the four years in which election preparations and voting take place for national, provincial and municipal elections, and the one year dedicated to municipal by-elections. Initially, 2017/18 was regarded as a one-year electoral cycle. However, the Constitutional Court made 2 judgments that directed the commission to obtain and record the addresses of all registered voters to ensure that they are registered in the correct voting districts before June

<sup>1</sup>. This section has been compiled with the latest available information from the entities concerned.

2018. As such, all voting stations are scheduled to open on 10 March and 11 March 2018, with about 68 000 full-time and fixed term staff deployed to record the addresses of registered voters. This activity is expected to cost R230 million.

The updating of addresses on the voters roll in line with the court judgments, registration activities, and the procurement of ballot papers, ballot boxes and stationery account for estimated spending of R649 million over the MTEF period. In addition, between R450 million and R500 million is budgeted for the updating of databases in line with electoral requirements, updating and rolling out the commission's IT infrastructure, replacing the commission's fleet of zip-zip machines, and the erection of 8 prefabricated offices housing commission staff, bringing the total number of these offices to 38 by 2020/21.

The commission has a staff complement of 1 033, which is expected to remain constant over the medium term. Spending on compensation of employees is expected to increase at an average annual rate of 15.2 per cent between 2017/18 and 2020/21, from R604.5 million to R924 million. This increase is mainly due to the appointment of approximately 6 000 expansion staff on fixed term contracts over a seven-month period in 2018/19 when election-related activities are at their peak. In 2019/20, expansion staff will only be appointed for a three-month period.

R890 million is allocated over the MTEF period to attract an estimated 324 850 mature and experienced electoral staff for work on election days, 114 850 of whom are also expected to be compensated for registration activities. This funding is also expected to enable the commission to improve on and increase the training it provides through the electoral operations programme.

The commission undertakes extensive civic and democracy education and communications campaigns to protect the credibility and integrity of electoral processes. Through these campaigns, the commission keeps the electorate informed and aims to attain high voter turnouts on election days. R808.2 million is set aside over the MTEF period for these campaigns.

The commission derives its revenue mainly from transfer payments it receives from the department. The commission also generates revenue from the sale of goods and services, and interest earned from investments. The commission's own revenue is expected to remain constant at R15 million per year over the MTEF period.

### ***Programmes/objectives/activities***

**Table 5.16 Electoral Commission expenditure trends and estimates by programme/objective/activity**

|                      | Audited outcome  |                  |                  | Revised estimate | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |                  |                  | Average growth rate (%) | Average: Expenditure/ Total (%) |
|----------------------|------------------|------------------|------------------|------------------|-------------------------|---------------------------------|----------------------------------|------------------|------------------|-------------------------|---------------------------------|
|                      | 2014/15          | 2015/16          | 2016/17          |                  |                         |                                 | 2018/19                          | 2019/20          | 2020/21          |                         |                                 |
| R thousand           |                  |                  |                  | 2017/18          | 2014/15 - 2017/18       |                                 |                                  |                  |                  | 2017/18 - 2020/21       |                                 |
| Administration       | 522 288          | 496 057          | 612 865          | 571 467          | 3.0%                    | 35.0%                           | 621 051                          | 658 559          | 682 747          | 6.1%                    | 35.4%                           |
| Electoral operations | 926 544          | 664 188          | 1 199 726        | 701 890          | -8.8%                   | 54.0%                           | 976 705                          | 1 156 642        | 1 009 216        | 12.9%                   | 52.8%                           |
| Outreach             | 167 048          | 255 029          | 197 765          | 79 951           | -21.8%                  | 11.0%                           | 301 057                          | 184 499          | 322 606          | 59.2%                   | 11.8%                           |
| <b>Total</b>         | <b>1 615 880</b> | <b>1 415 274</b> | <b>2 010 356</b> | <b>1 353 308</b> | <b>-5.7%</b>            | <b>100.0%</b>                   | <b>1 898 813</b>                 | <b>1 999 700</b> | <b>2 014 569</b> | <b>14.2%</b>            | <b>100.0%</b>                   |

## Statements of historical financial performance and position

**Table 5.17 Electoral Commission statements of historical financial performance and position**

| Statement of financial performance     |                  | Audited outcome  |                  | Audited outcome  |                  | Audited outcome  |                  | Budget estimate  | Revised estimate  | Average: Outcome/Budget (%) |
|--|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|-------------------|-----------------------------|
| R thousand                             | 2014/15          | 2014/15          | 2015/16          | 2015/16          | 2016/17          | 2016/17          | 2017/18          | 2017/18          | 2014/15 - 2017/18 |                             |
| <b>Revenue</b>                         |                  |                  |                  |                  |                  |                  |                  |                  |                   |                             |
| Non-tax revenue                        | 15 006           | 31 383           | 15 006           | 16 833           | 33 006           | 40 952           | 10 000           | 10 000           | 135.8%            |                             |
| Other non-tax revenue                  | 15 006           | 31 383           | 15 006           | 16 833           | 33 006           | 40 952           | 10 000           | 10 000           | 135.8%            |                             |
| <b>Transfers received</b>              | <b>1 553 617</b> | <b>1 553 617</b> | <b>1 517 104</b> | <b>1 517 104</b> | <b>1 657 901</b> | <b>1 657 901</b> | <b>1 299 912</b> | <b>1 299 912</b> | <b>100.0%</b>     |                             |
| <b>Total revenue</b>                   | <b>1 568 623</b> | <b>1 585 000</b> | <b>1 532 110</b> | <b>1 533 937</b> | <b>1 690 907</b> | <b>1 698 853</b> | <b>1 309 912</b> | <b>1 309 912</b> | <b>100.4%</b>     |                             |
| <b>Expenses</b>                        |                  |                  |                  |                  |                  |                  |                  |                  |                   |                             |
| Current expenses                       | 1 613 091        | 1 615 880        | 1 569 115        | 1 415 274        | 2 017 859        | 2 010 356        | 1 172 813        | 1 353 308        | 100.3%            |                             |
| Compensation of employees              | 566 171          | 572 016          | 655 209          | 646 102          | 741 857          | 755 715          | 594 998          | 604 464          | 100.8%            |                             |
| Goods and services                     | 984 155          | 980 040          | 851 899          | 710 056          | 1 206 547        | 1 186 640        | 508 685          | 678 314          | 100.1%            |                             |
| Depreciation                           | 62 765           | 63 803           | 62 007           | 59 093           | 69 455           | 67 991           | 69 130           | 70 530           | 99.3%             |                             |
| Interest, dividends and rent on land   | —                | 21               | —                | 23               | —                | 10               | —                | —                | —                 |                             |
| <b>Total expenses</b>                  | <b>1 613 091</b> | <b>1 615 880</b> | <b>1 569 115</b> | <b>1 415 274</b> | <b>2 017 859</b> | <b>2 010 356</b> | <b>1 172 813</b> | <b>1 353 308</b> | <b>100.3%</b>     |                             |
| <b>Surplus/(Deficit)</b>               | <b>(44 468)</b>  | <b>(30 880)</b>  | <b>(37 005)</b>  | <b>118 663</b>   | <b>(326 952)</b> | <b>(311 503)</b> | <b>137 099</b>   | <b>(43 396)</b>  |                   |                             |
| <b>Statement of financial position</b> |                  |                  |                  |                  |                  |                  |                  |                  |                   |                             |
| Carrying value of assets               | 242 716          | 303 772          | 293 500          | 319 651          | 274 397          | 294 179          | 400 729          | 250 416          | 96.4%             |                             |
| of which:                              |                  |                  |                  |                  |                  |                  |                  |                  |                   |                             |
| Acquisition of assets                  | (18 298)         | (16 373)         | (25 001)         | (78 274)         | (24 265)         | (43 061)         | (195 461)        | (26 454)         | 62.4%             |                             |
| Inventory                              | 10 000           | 7 857            | 45 000           | 45 389           | 15 000           | 11 912           | 12 000           | 8 000            | 89.2%             |                             |
| Accrued investment interest            | —                | —                | —                | 447              | —                | 37               | —                | —                | —                 |                             |
| Receivables and prepayments            | 13 500           | 30 367           | 25 000           | 17 201           | 18 000           | 22 315           | 18 000           | 18 000           | 118.0%            |                             |
| Cash and cash equivalents              | 30 000           | 157 469          | 162 603          | 341 002          | 5 006            | 14 078           | 7 565            | 15 000           | 257.1%            |                             |
| <b>Total assets</b>                    | <b>296 216</b>   | <b>499 465</b>   | <b>526 103</b>   | <b>723 690</b>   | <b>312 403</b>   | <b>342 521</b>   | <b>438 294</b>   | <b>291 416</b>   | <b>118.1%</b>     |                             |
| Accumulated surplus/(deficit)          | 213 216          | 388 412          | 372 585          | 507 075          | 180 123          | 195 573          | 370 776          | 145 893          | 108.8%            |                             |
| Trade and other payables               | 83 000           | 110 865          | 153 000          | 216 615          | 131 762          | 143 910          | 67 000           | 142 500          | 141.2%            |                             |
| Provisions                             | —                | 188              | 518              | —                | 518              | 1 723            | 518              | 1 723            | 233.8%            |                             |
| Derivatives financial instruments      | —                | —                | —                | —                | —                | 1 315            | —                | 1 300            | —                 |                             |
| <b>Total equity and liabilities</b>    | <b>296 216</b>   | <b>499 465</b>   | <b>526 103</b>   | <b>723 690</b>   | <b>312 403</b>   | <b>342 521</b>   | <b>438 294</b>   | <b>291 416</b>   | <b>118.1%</b>     |                             |

## Statements of estimates of financial performance and position

**Table 5.18 Electoral Commission statements of estimates of financial performance and position**

| Statement of financial performance     |                  | Average growth rate (%) | Expenditure/Total (%) | Medium-term estimate |                  |                  | Average growth rate (%) | Expenditure/Total (%) |
|--|------------------|-------------------------|-----------------------|----------------------|------------------|------------------|-------------------------|-----------------------|
| R thousand                             | 2017/18          |                         |                       | 2018/19              | 2019/20          | 2020/21          |                         |                       |
| <b>Revenue</b>                         |                  |                         |                       |                      |                  |                  |                         |                       |
| Non-tax revenue                        | 10 000           | -31.7%                  | 1.6%                  | 15 000               | 15 000           | 15 000           | 14.5%                   | 0.8%                  |
| Other non-tax revenue                  | 10 000           | -31.7%                  | 1.6%                  | 15 000               | 15 000           | 15 000           | 14.5%                   | 0.8%                  |
| <b>Transfers received</b>              | <b>1 299 912</b> | <b>-5.8%</b>            | <b>98.4%</b>          | <b>1 965 004</b>     | <b>1 966 939</b> | <b>1 989 312</b> | <b>15.2%</b>            | <b>99.2%</b>          |
| <b>Total revenue</b>                   | <b>1 309 912</b> | <b>-6.2%</b>            | <b>100.0%</b>         | <b>1 980 004</b>     | <b>1 981 939</b> | <b>2 004 312</b> | <b>15.2%</b>            | <b>100.0%</b>         |
| <b>Expenses</b>                        |                  |                         |                       |                      |                  |                  |                         |                       |
| Current expenses                       | 1 353 308        | -5.7%                   | 100.0%                | 1 898 813            | 1 999 700        | 2 014 569        | 14.2%                   | 100.0%                |
| Compensation of employees              | 604 464          | 1.9%                    | 40.8%                 | 835 551              | 801 619          | 923 999          | 15.2%                   | 43.7%                 |
| Goods and services                     | 678 314          | -11.5%                  | 55.0%                 | 1 009 119            | 1 167 171        | 1 064 537        | 16.2%                   | 53.6%                 |
| Depreciation                           | 70 530           | 3.4%                    | 4.2%                  | 54 143               | 30 910           | 26 033           | -28.3%                  | 2.7%                  |
| <b>Total expenses</b>                  | <b>1 353 308</b> | <b>-5.7%</b>            | <b>100.0%</b>         | <b>1 898 813</b>     | <b>1 999 700</b> | <b>2 014 569</b> | <b>14.2%</b>            | <b>100.0%</b>         |
| <b>Surplus/(Deficit)</b>               | <b>(43 396)</b>  |                         |                       | <b>81 191</b>        | <b>(17 761)</b>  | <b>(10 257)</b>  |                         |                       |
| <b>Statement of financial position</b> |                  |                         |                       |                      |                  |                  |                         |                       |
| Carrying value of assets               | 250 416          | -6.2%                   | 69.2%                 | 331 607              | 313 847          | 303 589          | 6.6%                    | 83.6%                 |
| of which:                              |                  |                         |                       |                      |                  |                  |                         |                       |
| Acquisition of assets                  | (26 454)         | 17.3%                   | -8.9%                 | (135 334)            | (13 149)         | (13 976)         | -19.2%                  | -12.4%                |
| Inventory                              | 8 000            | 0.6%                    | 3.5%                  | 45 000               | 8 000            | 45 000           | 77.8%                   | 6.9%                  |
| Receivables and prepayments            | 18 000           | -16.0%                  | 5.3%                  | 18 500               | 18 500           | 18 500           | 0.9%                    | 5.2%                  |
| Cash and cash equivalents              | 15 000           | -54.3%                  | 22.0%                 | 15 000               | 15 000           | 15 000           | —                       | 4.2%                  |
| <b>Total assets</b>                    | <b>291 416</b>   | <b>-16.4%</b>           | <b>100.0%</b>         | <b>410 107</b>       | <b>355 347</b>   | <b>382 089</b>   | <b>9.5%</b>             | <b>100.0%</b>         |
| Accumulated surplus/(deficit)          | 145 893          | -27.8%                  | 63.7%                 | 244 607              | 209 847          | 236 589          | 17.5%                   | 57.7%                 |
| Trade and other payables               | 142 500          | 8.7%                    | 35.8%                 | 162 500              | 142 500          | 142 500          | —                       | 41.5%                 |
| Provisions                             | 1 723            | 109.3%                  | 0.3%                  | 1 700                | 1 700            | 1 700            | -0.4%                   | 0.5%                  |
| Derivatives financial instruments      | 1 300            | —                       | 0.2%                  | 1 300                | 1 300            | 1 300            | —                       | 0.4%                  |
| <b>Total equity and liabilities</b>    | <b>291 416</b>   | <b>-16.4%</b>           | <b>100.0%</b>         | <b>410 107</b>       | <b>355 347</b>   | <b>382 089</b>   | <b>9.5%</b>             | <b>100.0%</b>         |

## Personnel information

**Table 5.19 Electoral Commission personnel numbers and cost by salary level**

| Number of posts estimated for 31 March 2018 |   | Number and cost <sup>1</sup> of personnel posts filled / planned for on funded establishment |              |               |                  |            |              |                                  |            |               |              |            |               | Number                  |                                 |               |              |            |              |               |
|---|---|--|--------------|---------------|------------------|------------|--------------|----------------------------------|------------|---------------|--------------|------------|---------------|-------------------------|---------------------------------|---------------|--------------|------------|--------------|---------------|
| Number of funded posts                      | Number of posts on approved establishment | Actual   |              |               | Revised estimate |            |              | Medium-term expenditure estimate |            |               |              |            |               | Average growth rate (%) | Average: Salary level/Total (%) |               |              |            |              |               |
|   |   | 2016/17  |              | Unit cost     | 2017/18          |            | Unit cost    | 2018/19                          |            | Unit cost     | 2019/20      |            | Unit cost     |                         |                                 |               |              |            |              |               |
|   |   | Number   | Cost         | Unit cost     | Number           | Cost       | Unit cost    | Number                           | Cost       | Unit cost     | Number       | Cost       | Unit cost     | Number                  | Cost                            |               |              |            |              |               |
| <b>Electoral Commission</b>                 |   | <b>3 688</b>   | <b>3 789</b> | <b>11 681</b> | <b>755.7</b>     | <b>0.1</b> | <b>2 723</b> | <b>604.5</b>                     | <b>0.2</b> | <b>10 281</b> | <b>835.6</b> | <b>0.1</b> | <b>10 281</b> | <b>801.6</b>            | <b>0.1</b>                      | <b>10 504</b> | <b>924.0</b> | <b>0.1</b> | <b>15.2%</b> | <b>100.0%</b> |
| Salary level                                |   |  |              |               |                  |            |              |                                  |            |               |              |            |               |                         |                                 |               |              |            |              |               |
| 1 – 6                                       | 2 826                                     | 2 834  | 10 812       | 202.2         | 0.0              | 1 861      | 35.2         | 0.0                              | 9 344      | 167.9         | 0.0          | 9 344      | 102.6         | 0.0                     | 9 567                           | 178.5         | 0.0          | 71.8%      | 85.3%        |               |
| 7 – 10                                      | 785                                       | 861  | 791          | 431.0         | 0.5              | 785        | 442.6        | 0.6                              | 849        | 522.6         | 0.6          | 849        | 547.1         | 0.6                     | 849                             | 583.5         | 0.7          | 9.6%       | 13.4%        |               |
| 13 – 16                                     | 72  | 89   | 73           | 113.1         | 1.5              | 72         | 114.0        | 1.6                              | 83         | 137.7         | 1.7          | 83         | 144.2         | 1.7                     | 83                              | 153.8         | 1.9          | 10.5%      | 1.3%         |               |
| 17 – 22                                     | 5   | 5  | 5            | 9.4           | 1.9              | 5          | 12.6         | 2.5                              | 5          | 7.3           | 1.5          | 5          | 7.8           | 1.6                     | 5                               | 8.3           | 1.7          | -13.2%     | 0.1%         |               |

1. Rand million.

## Government Printing Works

### Mandate

Government Printing Works is mandated to provide security printing and ancillary services to all organs of state in all spheres of government. It was converted to a full government component in 2009, in terms of the Public Service Act (1999), enabling it to start operating on sound business principles. The entity performs its mandate subject to policies as prescribed by the Minister of Home Affairs.

### Selected performance indicators

**Table 5.20 Government Printing Works performance indicators by programme/objective/activity and related outcome**

| Indicator  | Programme/Objective/Activity | MTSF outcome   | Past      |           |           | Current   | Projections |           |           |         |
|--|------------------------------|----------------|-----------|-----------|-----------|-----------|-------------|-----------|-----------|---------|
|  |                              |                | 2014/15   | 2015/16   | 2016/17   |           | 2017/18     | 2018/19   | 2019/20   | 2020/21 |
| Number of national and provincial government gazettes published per year | Production and operations    | Entity Mandate | 2 400     | 3 115     | 2 400     | 2 400     | 2 400       | 2 400     | 2 400     | 2 400   |
| Number of new passports printed per year                                 | Production and operations    |                | 600 000   | 820 237   | 886 119   | 600 000   | 900 000     | 900 000   | 900 000   | 900 000 |
| Number of smart identity cards printed per year                          | Production and operations    |                | 1 660 280 | 2 413 929 | 2 699 047 | 5 000 000 | 3 000 000   | 4 000 000 | 5 000 000 |         |

### Expenditure analysis

Government Printing Works provides secure printing services to South Africa and some countries within the SADC. The entity's main objective is to establish itself as the security printer of choice in the region by assisting its customers in dealing with the complex problems of identity theft and document fraud. As such, over the medium term, the entity intends to focus on replacing old equipment and machinery, and refurbishing its production facility.

A new security printing division in Pretoria was expected to be completed by 2019/20, but due to delays in finalising the master plan, the project is still in the construction phase. The certificate of occupation for the property is scheduled to be obtained from the municipality in March 2018, with the project expected to be completed in 2020/21. 2 pavilions (phases) of the printing facility have been completed and once pavilion 3 is ready for use, it will provide an additional facility for the processing and dispatching of smart identity cards and passports. Costs for refurbishing the site are projected at R1.2 billion over the MTEF period and are to be covered by the entity's accumulated funds.

As part of its equipment upgrade, and at a total estimated cost of R180 million in 2018/19, the entity plans to buy specialised machinery, including 2 dynamic box production machines, 2 sheet fed printing presses, a wide web printing press, 2 paper finishing machines and a narrow web printing press. Spending on this equipment will increase expenditure on goods and services from a projected R928.7 million in 2018/19 to R1.2 billion in 2020/21. To recruit and train personnel to use the equipment, expenditure on compensation of employees is expected to increase from R269.2 million in 2017/18 to R403.3 million in 2020/21.

The entity generates its own revenue, which is expected to increase at an average annual rate of 9.9 per cent, from R1.6 billion in 2018/19 to R2.1 billion in 2020/21. The entity expects to increase revenue by expanding

the production of passports and identity documents with the new equipment.

### **Programmes/objectives/activities**

**Table 5.21 Government Printing Works expenditure trends and estimates by programme/objective/activity**

|                           | Audited outcome |                |                | Revised estimate | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term expenditure estimate |                  |                   | Average growth rate (%) | Average: Expenditure/ Total (%) |
|---------------------------|-----------------|----------------|----------------|------------------|-------------------------|---------------------------------|----------------------------------|------------------|-------------------|-------------------------|---------------------------------|
|                           | 2014/15         | 2015/16        | 2016/17        |                  |                         |                                 | 2017/18                          | 2018/19          | 2019/20           | 2020/21                 |                                 |
| R thousand                | 2014/15         | 2015/16        | 2016/17        | 2017/18          | 2014/15 - 2017/18       | 2018/19                         | 2019/20                          | 2020/21          | 2017/18 - 2020/21 |                         |                                 |
| Administration            | 158 123         | 195 463        | 208 481        | 260 457          | 18.1%                   | 21.7%                           | 364 895                          | 412 600          | 462 700           | 21.1%                   | 23.4%                           |
| Production and operations | 602 212         | 632 461        | 713 446        | 1 044 670        | 20.2%                   | 78.3%                           | 1 088 397                        | 1 278 817        | 1 454 301         | 11.7%                   | 76.6%                           |
| <b>Total</b>              | <b>760 335</b>  | <b>827 924</b> | <b>921 927</b> | <b>1 305 127</b> | <b>19.7%</b>            | <b>100.0%</b>                   | <b>1 453 292</b>                 | <b>1 691 417</b> | <b>1 917 001</b>  | <b>13.7%</b>            | <b>100.0%</b>                   |

### **Statements of historical financial performance and position**

**Table 5.22 Government Printing Works statements of historical financial performance and position**

| Statement of financial performance                   | Audited outcome  |                  | Budget           |                  | Audited outcome  |                  | Budget           |                  | Audited outcome |                  | Average: Outcome/ Budget (%) |
|--|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|-----------------|------------------|------------------------------|
|  | Budget           | outcome          | 2014/15          | 2015/16          | Budget           | outcome          | 2016/17          | Budget           | estimate        | Revised estimate | 2014/15 - 2017/18            |
| R thousand   |                  |                  | 2014/15          |                  | 2015/16          |                  | 2016/17          |                  | 2017/18         |                  | 2014/15 - 2017/18            |
| <b>Revenue</b>                                       |                  |                  |                  |                  |                  |                  |                  |                  |                 |                  |                              |
| <b>Non-tax revenue</b>                               | <b>1 202 998</b> | <b>1 020 544</b> | <b>1 122 104</b> | <b>1 142 344</b> | <b>1 341 041</b> | <b>1 441 997</b> | <b>1 453 497</b> | <b>1 453 497</b> |                 |                  | <b>98.8%</b>                 |
| Sale of goods and services other than capital assets | 1 202 997        | 1 013 017        | 1 116 780        | 1 138 249        | 1 337 994        | 1 432 037        | 1 450 206        | 1 450 206        |                 |                  | 98.5%                        |
| of which:  |                  |                  |                  |                  |                  |                  |                  |                  |                 |                  |                              |
| <i>Sales by market establishment</i>                 | <i>1 202 997</i> | <i>1 013 017</i> | <i>1 116 780</i> | <i>1 138 249</i> | <i>1 337 994</i> | <i>1 432 037</i> | <i>1 450 206</i> | <i>1 450 206</i> |                 |                  | 98.5%                        |
| Other non-tax revenue                                | 1                | 7 527            | 5 324            | 4 095            | 3 047            | 9 960            | 3 291            | 3 291            |                 |                  | 213.3%                       |
| <b>Transfers received</b>                            | <b>97 336</b>    | <b>44 607</b>    | <b>99 805</b>    | <b>68 714</b>    | <b>68 744</b>    | <b>71 886</b>    | <b>72 285</b>    | <b>72 285</b>    |                 |                  | <b>76.1%</b>                 |
| <b>Total revenue</b>                                 | <b>1 300 334</b> | <b>1 065 151</b> | <b>1 221 909</b> | <b>1 211 058</b> | <b>1 409 785</b> | <b>1 513 883</b> | <b>1 525 782</b> | <b>1 525 782</b> |                 |                  | <b>97.4%</b>                 |
| <b>Expenses</b>                                      |                  |                  |                  |                  |                  |                  |                  |                  |                 |                  |                              |
| <b>Current expenses</b>                              | <b>1 105 209</b> | <b>760 335</b>   | <b>1 059 736</b> | <b>827 924</b>   | <b>1 211 414</b> | <b>921 927</b>   | <b>1 305 127</b> | <b>1 305 127</b> |                 |                  | <b>81.5%</b>                 |
| Compensation of employees                            | 140 794          | 157 437          | 208 518          | 165 973          | 212 753          | 201 486          | 269 238          | 269 238          |                 |                  | 95.5%                        |
| Goods and services                                   | 837 328          | 538 281          | 743 482          | 570 153          | 875 580          | 627 265          | 886 444          | 886 444          |                 |                  | 78.4%                        |
| Depreciation   | 122 303          | 64 617           | 107 736          | 91 798           | 123 081          | 93 176           | 149 445          | 149 445          |                 |                  | 79.4%                        |
| Interest, dividends and rent on land                 | 4 784            | —                | —                | —                | —                | —                | —                | —                |                 |                  | —                            |
| <b>Total expenses</b>                                | <b>1 105 209</b> | <b>760 335</b>   | <b>1 059 736</b> | <b>827 924</b>   | <b>1 211 414</b> | <b>921 927</b>   | <b>1 305 127</b> | <b>1 305 127</b> |                 |                  | <b>81.5%</b>                 |
| <b>Surplus/(Deficit)</b>                             | <b>195 125</b>   | <b>304 816</b>   | <b>162 173</b>   | <b>383 134</b>   | <b>198 371</b>   | <b>591 956</b>   | <b>220 655</b>   | <b>220 655</b>   |                 |                  |                              |
| <b>Statement of financial position</b>               |                  |                  |                  |                  |                  |                  |                  |                  |                 |                  |                              |
| Carrying value of assets                             | 904 561          | 480 797          | 813 780          | 715 699          | 974 618          | 829 948          | 1 144 644        | 1 144 644        |                 |                  | 82.6%                        |
| of which:  |                  |                  |                  |                  |                  |                  |                  |                  |                 |                  |                              |
| <i>Acquisition of assets</i>                         | <i>(455 777)</i> | <i>(183 453)</i> | <i>(16 955)</i>  | <i>(326 703)</i> | <i>(183 801)</i> | <i>(210 660)</i> | <i>(319 471)</i> | <i>(319 471)</i> |                 |                  | <i>106.6%</i>                |
| Inventory  | 167 281          | 196 450          | 188 380          | 227 771          | 277 897          | 192 724          | 333 023          | 333 023          |                 |                  | 98.3%                        |
| Receivables and prepayments                          | 252 855          | 349 304          | 308 178          | 309 125          | 352 720          | 278 900          | 396 311          | 396 311          |                 |                  | 101.8%                       |
| Cash and cash equivalents                            | 685 528          | 1 316 230        | 834 181          | 1 411 006        | 1 138 537        | 1 875 569        | 1 049 604        | 1 049 604        |                 |                  | 152.4%                       |
| <b>Total assets</b>                                  | <b>2 010 225</b> | <b>2 342 781</b> | <b>2 144 519</b> | <b>2 663 601</b> | <b>2 743 772</b> | <b>3 177 141</b> | <b>2 923 582</b> | <b>2 923 582</b> |                 |                  | <b>113.1%</b>                |
| Capital and reserves                                 | 1 285 036        | 1 439 554        | 1 442 002        | 1 822 688        | 2 021 056        | 2 414 645        | 2 241 713        | 2 241 713        |                 |                  | 113.3%                       |
| Deferred income                                      | 636 646          | 702 355          | 571 327          | 633 641          | 564 897          | 561 755          | 492 611          | 492 611          |                 |                  | 105.5%                       |
| Trade and other payables                             | 83 335           | 197 021          | 123 383          | 202 901          | 155 645          | 196 153          | 186 386          | 186 386          |                 |                  | 142.6%                       |
| Provisions   | 5 208            | 3 851            | 7 807            | 4 371            | 2 174            | 4 588            | 2 872            | 2 872            |                 |                  | 86.8%                        |
| <b>Total equity and liabilities</b>                  | <b>2 010 225</b> | <b>2 342 781</b> | <b>2 144 519</b> | <b>2 663 601</b> | <b>2 743 772</b> | <b>3 177 141</b> | <b>2 923 582</b> | <b>2 923 582</b> |                 |                  | <b>113.1%</b>                |

### **Statements of estimates of financial performance and position**

**Table 5.23 Government Printing Works statements of estimates of financial performance and position**

| Statement of financial performance                   | Revised estimate | Average growth rate (%) | Average: Expenditure/ Total (%) | Medium-term estimate |                  |                  | Average growth rate (%) | Average: Expenditure/ Total (%) |
|--|------------------|-------------------------|---------------------------------|----------------------|------------------|------------------|-------------------------|---------------------------------|
|  |                  |                         |                                 | 2018/19              | 2019/20          | 2020/21          |                         |                                 |
| R thousand   | 2017/18          | 2014/15 - 2017/18       |                                 |                      |                  |                  | 2017/18 - 2020/21       |                                 |
| <b>Revenue</b>                                       |                  |                         |                                 |                      |                  |                  |                         |                                 |
| <b>Non-tax revenue</b>                               | <b>1 453 497</b> | <b>12.5%</b>            | <b>95.2%</b>                    | <b>1 501 434</b>     | <b>1 754 216</b> | <b>1 991 512</b> | <b>11.1%</b>            | <b>94.8%</b>                    |
| Sale of goods and services other than capital assets | 1 450 206        | 12.7%                   | 94.7%                           | 1 497 879            | 1 750 402        | 1 987 420        | 11.1%                   | 94.6%                           |
| of which:  |                  |                         |                                 |                      |                  |                  |                         |                                 |
| <i>Sales by market establishment</i>                 | <i>1 450 206</i> | <i>12.7%</i>            | <i>94.7%</i>                    | <i>1 497 879</i>     | <i>1 750 402</i> | <i>1 987 420</i> | <i>11.1%</i>            | <i>94.6%</i>                    |
| Other non-tax revenue                                | 3 291            | -24.1%                  | 0.5%                            | 3 555                | 3 814            | 4 092            | 7.5%                    | 0.2%                            |
| <b>Transfers received</b>                            | <b>72 285</b>    | <b>17.5%</b>            | <b>4.8%</b>                     | <b>82 356</b>        | <b>104 954</b>   | <b>110 726</b>   | <b>15.3%</b>            | <b>5.2%</b>                     |
| <b>Total revenue</b>                                 | <b>1 525 782</b> | <b>12.7%</b>            | <b>100.0%</b>                   | <b>1 583 790</b>     | <b>1 859 170</b> | <b>2 102 238</b> | <b>11.3%</b>            | <b>100.0%</b>                   |

**Table 5.23 Government Printing Works statements of estimates of financial performance and position**

| Statement of financial performance     |                  | Revised estimate | Average growth rate (%) | Average: Expenditure/ Total (%) |                  |                  | Average growth rate (%) | Average: Expenditure/ Total (%) |        |
|--|------------------|------------------|-------------------------|---------------------------------|------------------|------------------|-------------------------|---------------------------------|--------|
|  |                  |                  |                         | Medium-term estimate            |                  |                  |                         |                                 |        |
| R thousand                             |                  | 2017/18          | 2014/15 - 2017/18       | 2018/19                         | 2019/20          | 2020/21          | 2017/18 - 2020/21       |                                 |        |
| <b>Expenses</b>                        |                  |                  |                         |                                 |                  |                  |                         |                                 |        |
| Current expenses                       | 1 305 127        | 19.7%            | 100.0%                  | 1 453 292                       | 1 691 417        | 1 917 001        | 13.7%                   | 100.0%                          |        |
| Compensation of employees              | 269 238          | 19.6%            | 20.8%                   | 331 046                         | 365 050          | 403 292          | 14.4%                   | 21.5%                           |        |
| Goods and services                     | 886 444          | 18.1%            | 68.9%                   | 928 731                         | 1 081 139        | 1 225 733        | 11.4%                   | 64.9%                           |        |
| Depreciation                           | 149 445          | 32.2%            | 10.3%                   | 193 515                         | 245 228          | 287 976          | 24.4%                   | 13.6%                           |        |
| <b>Total expenses</b>                  | <b>1 305 127</b> | <b>19.7%</b>     | <b>100.0%</b>           | <b>1 453 292</b>                | <b>1 691 417</b> | <b>1 917 001</b> | <b>13.7%</b>            | <b>100.0%</b>                   |        |
| <b>Surplus/(Deficit)</b>               | <b>220 655</b>   |                  |                         | <b>130 498</b>                  | <b>167 753</b>   | <b>185 237</b>   |                         |                                 |        |
| <b>Statement of financial position</b> |                  |                  |                         |                                 |                  |                  |                         |                                 |        |
| Carrying value of assets               | 1 144 644        |                  | 33.5%                   | 28.2%                           | 1 349 391        | 1 500 164        | 1 596 189               | 11.7%                           | 43.4%  |
| of which:                              |                  |                  |                         |                                 |                  |                  |                         |                                 |        |
| Acquisition of assets                  | (319 471)        |                  | 20.3%                   | -9.4%                           | (398 262)        | (396 000)        | (384 000)               | 6.3%                            | -11.7% |
| Inventory                              | 333 023          |                  | 19.2%                   | 8.6%                            | 251 936          | 152 048          | 186 261                 | -17.6%                          | 7.3%   |
| Receivables and prepayments            | 396 311          |                  | 4.3%                    | 12.2%                           | 284 595          | 332 565          | 377 599                 | -1.6%                           | 10.9%  |
| Cash and cash equivalents              | 1 049 604        |                  | -7.3%                   | 51.0%                           | 1 317 336        | 1 313 780        | 1 243 160               | 5.8%                            | 38.3%  |
| <b>Total assets</b>                    | <b>2 923 582</b> | <b>7.7%</b>      | <b>100.0%</b>           | <b>3 203 258</b>                | <b>3 298 557</b> | <b>3 403 209</b> | <b>5.2%</b>             | <b>100.0%</b>                   |        |
| Capital and reserves                   | 2 241 713        |                  | 15.9%                   | 70.6%                           | 2 617 429        | 2 785 181        | 2 970 420               | 9.8%                            | 82.5%  |
| Deferred income                        | 492 611          |                  | -11.2%                  | 22.1%                           | 407 113          | 302 159          | 191 433                 | -27.0%                          | 11.1%  |
| Trade and other payables               | 186 386          |                  | -1.8%                   | 7.1%                            | 174 128          | 206 629          | 236 768                 | 8.3%                            | 6.3%   |
| Provisions                             | 2 872            |                  | -9.3%                   | 0.1%                            | 4 588            | 4 588            | 4 588                   | 16.9%                           | 0.1%   |
| <b>Total equity and liabilities</b>    | <b>2 923 582</b> | <b>7.7%</b>      | <b>100.0%</b>           | <b>3 203 258</b>                | <b>3 298 557</b> | <b>3 403 209</b> | <b>5.2%</b>             | <b>100.0%</b>                   |        |

**Personnel information****Table 5.24 Government Printing Works personnel numbers and cost by salary level**

| Number of posts estimated for 31 March 2018 |     | Number and cost <sup>1</sup> of personnel posts filled / planned for on funded establishment |   |           |        |                  |           |                                  |      |           |        | Number  |           |                   |                            |
|---|-----|--|---|-----------|--------|------------------|-----------|----------------------------------|------|-----------|--------|---------|-----------|-------------------|----------------------------|
|   |     | Number of funded posts   | Number of posts on approved establishment | Actual    |        | Revised estimate |           | Medium-term expenditure estimate |      |           |        |         |           |                   |                            |
|   |     |  |   | 2016/17   |        | 2017/18          |           | 2018/19                          |      | 2019/20   |        | 2020/21 |           | 2017/18 - 2020/21 |                            |
| Government Printing Works                   |     | Number   | Cost                                      | Unit cost | Number | Cost             | Unit cost | Number                           | Cost | Unit cost | Number | Cost    | Unit cost |                   |                            |
| Salary level                                | 687 | 687  | 660                                       | 201.5     | 0.3    | 661              | 269.2     | 0.4                              | 760  | 331.0     | 0.4    | 760     | 365.1     | 0.5               | 760 403.3 0.5 14.4% 100.0% |
| 1 – 6                                       | 485 | 485  | 460                                       | 96.9      | 0.2    | 460              | 132.6     | 0.3                              | 510  | 151.9     | 0.3    | 510     | 166.3     | 0.3               | 510 181.9 0.4 11.1% 67.7%  |
| 7 – 10                                      | 154 | 154  | 152                                       | 55.5      | 0.4    | 153              | 73.5      | 0.5                              | 175  | 99.1      | 0.6    | 175     | 110.9     | 0.6               | 175 125.5 0.7 19.5% 23.1%  |
| 11 – 12                                     | 22  | 22   | 22  | 17.1      | 0.8    | 22               | 22.9      | 1.0                              | 45   | 43.2      | 1.0    | 45      | 47.7      | 1.1               | 45 52.1 1.2 31.5% 5.3%     |
| 13 – 16                                     | 26  | 26   | 26  | 31.9      | 1.2    | 26               | 40.2      | 1.5                              | 30   | 36.9      | 1.2    | 30      | 40.1      | 1.3               | 30 43.7 1.5 2.8% 3.9%      |

1. Rand million.

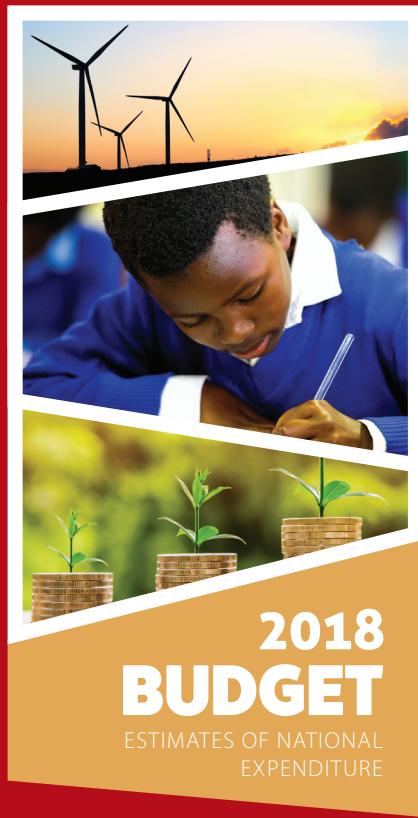
**Additional table: Summary of expenditure on infrastructure**

| Project name   | Service delivery outputs   | Current project stage | Total project cost | Audited outcome |         | Adjusted appropriation 2017/18 | Medium-term expenditure estimate 2018/19 | 2019/20 | 2020/21 |  |  |  |  |  |  |  |
|--|--|-----------------------|--------------------|-----------------|---------|--------------------------------|--|---------|---------|--|--|--|--|--|--|--|
|  |  |                       |                    | 2014/15         | 2015/16 |                                |  |         |         |  |  |  |  |  |  |  |
| <b>Departmental infrastructure</b>   |  |                       |                    |                 |         |                                |  |         |         |  |  |  |  |  |  |  |
| <b>Small projects (total project cost of less than R250 million over the project life cycle)</b> |  |                       |                    |                 |         |                                |  |         |         |  |  |  |  |  |  |  |
| Taung  | Renovations, repairs and maintenance of buildings to make them habitable         | Design                | -                  | -               | -       | -                              | -  | 13 473  | 17 353  |  |  |  |  |  |  |  |
| Stanger  | Renovations, repairs and maintenance of buildings to make them habitable         | Feasibility           | -                  | -               | -       | -                              | -  | 17 068  | 17 068  |  |  |  |  |  |  |  |
| Lusikisi   | Renovations, repairs and maintenance of buildings to make them habitable         | Various               | -                  | -               | -       | -                              | -  | 43 762  | 3 726   |  |  |  |  |  |  |  |
| Randfontein  | Renovations, repairs and maintenance of buildings to make them habitable         | Various               | -                  | -               | -       | -                              | -  | 3 000   | 3 000   |  |  |  |  |  |  |  |
| New head office  | Refurbishment of 13th floor  | Design                | -                  | -               | -       | -                              | -  | 40 000  | 50 000  |  |  |  |  |  |  |  |
| Ganvessa   | Construction of new office building  | Pre-feasibility       | -                  | -               | -       | -                              | -  | 300     | 6 277   |  |  |  |  |  |  |  |
| Bushbuckridge  | Construction of new office building  | Pre-feasibility       | -                  | -               | -       | -                              | -  | 7 695   | -       |  |  |  |  |  |  |  |
| Modimolle  | Construction of new office building  | Pre-feasibility       | -                  | -               | -       | -                              | -  | 300     | 300     |  |  |  |  |  |  |  |
| Bochum   | Construction of new office building  | Pre-feasibility       | -                  | -               | -       | -                              | -  | -       | 47      |  |  |  |  |  |  |  |
| Mokopane   | Construction of new office building  | Construction          | -                  | -               | -       | -                              | -  | 12 000  | 8 000   |  |  |  |  |  |  |  |
| Lebombo refugee reception centre   | Construction of a refugee reception centre                                       | Feasibility           | -                  | -               | -       | -                              | -  | 10 000  | 12 000  |  |  |  |  |  |  |  |
| Sea port of entry: New offices   | Construction of new office building  | Feasibility           | -                  | -               | -       | -                              | -  | 11 000  | 11 000  |  |  |  |  |  |  |  |
| Lebombo official residential accommodation   | Provision of residential accommodation for officials                             | Feasibility           | -                  | -               | -       | -                              | -  | 11 000  | 13 500  |  |  |  |  |  |  |  |
| Oshoek   | Provision of residential accommodation for officials                             | Feasibility           | -                  | -               | -       | -                              | -  | 15 631  | 15 486  |  |  |  |  |  |  |  |
| Maseru   | Provision of residential accommodation for officials                             | Feasibility           | -                  | -               | -       | -                              | -  | 14 500  | 14 500  |  |  |  |  |  |  |  |
| Bethbridge   | Provision of residential accommodation for officials                             | Feasibility           | -                  | -               | -       | -                              | -  | 15 632  | 15 632  |  |  |  |  |  |  |  |
| Planned maintenance  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | -                  | -               | -       | -                              | -  | 4 500   | 5 000   |  |  |  |  |  |  |  |
| Itsoseng   | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | -                  | -               | -       | -                              | -  | 3 500   | -       |  |  |  |  |  |  |  |
| Christiana   | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | -                  | -               | -       | -                              | -  | 3 500   | -       |  |  |  |  |  |  |  |
| Thohoyandou  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | -                  | -               | -       | -                              | -  | 3 500   | -       |  |  |  |  |  |  |  |
| Louis Trichardt  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | -                  | -               | -       | -                              | -  | 3 500   | -       |  |  |  |  |  |  |  |
| Harding  | Construction of new office building  | Feasibility           | -                  | -               | -       | -                              | -  | 3 500   | -       |  |  |  |  |  |  |  |
| Ingvavuma  | Construction of new office building  | Feasibility           | -                  | -               | -       | -                              | -  | 3 500   | -       |  |  |  |  |  |  |  |
| Komanga  | Construction of new office building  | Feasibility           | -                  | -               | -       | -                              | -  | 3 500   | -       |  |  |  |  |  |  |  |
| Ngamakhwe  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | -                  | -               | -       | -                              | -  | -       | 16 165  |  |  |  |  |  |  |  |
| Phutaditjaba   | Construction of new office building  | Construction          | 21 950             | 9 174           | 11 368  | 1 408                          | -  | -       | -       |  |  |  |  |  |  |  |
| Taung  | Construction of new office building  | Design                | 36 168             | -               | -       | -                              | -  | 5 342   | -       |  |  |  |  |  |  |  |
| HlubiHlwe  | Construction of new office building  | Feasibility           | 40 192             | 1 009           | 10 320  | 27 374                         | -  | 1 489   | -       |  |  |  |  |  |  |  |
| Stanger  | Construction of new office building  | Various               | 70 512             | 16 631          | 250     | 581                            | 430                                      | -       | -       |  |  |  |  |  |  |  |
| Lusikisi   | Demolition of old prison and construction of new office building                 | Various               | 19 042             | 6 498           | 741     | 2 803                          | 3 000                                    | -       | -       |  |  |  |  |  |  |  |
| Randfontein  | Demolition of old commando and construction of new office building               | Various               | 79 082             | 25 621          | 157     | 53 304                         | -  | -       | -       |  |  |  |  |  |  |  |
| Marabastad   | Construction of ablution block and shelter                                       | Construction          | 436                | -               | -       | 436                            | -  | -       | -       |  |  |  |  |  |  |  |
| Overwacht  | Renovations, repairs and maintenance of buildings to make them habitable         | -                     | -                  | -               | -       | -                              | -  | -       | -       |  |  |  |  |  |  |  |

**Additional table: Summary of expenditure on infrastructure**

| Project name   | Service delivery outputs   | Current project stage | Total project cost | Audited outcome |                |                | Adjusted appropriation | Medium-term expenditure estimate |                |
|--|--|-----------------------|--------------------|-----------------|----------------|----------------|------------------------|----------------------------------|----------------|
|  |  |                       |                    | 2014/15         | 2015/16        | 2016/17        |                        | 2017/18                          | 2018/19        |
| R thousand   |  |                       |                    |                 |                |                |                        |                                  |                |
| Feasibility study: Redevelopment of the 6 Ports of Entry (Beitbridge, Lebombo, Maseru Bridge, Kopfontein Gate, Oshoek and Ficksburg) | Renovations, repairs and maintenance of buildings to make them habitable         | Feasibility           | 38 891             | —               | 26 564         | 12 327         | —                      | —                                | —              |
| Brakpan  | Renovations, repairs and maintenance of buildings to make them habitable         | Construction          | 4 594              | —               | 2 564          | 2 030          | —                      | —                                | —              |
| Pampierstad/Mol  | Renovations, repairs and maintenance of buildings to make them habitable         | Construction          | 5 511              | —               | 3 562          | 1 949          | —                      | —                                | —              |
| New head office  | Refurbishment of 13th floor  | Design                | 50 226             | —               | 500            | 226            | 1 500                  | —                                | —              |
| Ganvessa   | Construction of new office building  | Pre-feasibility       | 6 877              | —               | —              | —              | 300                    | —                                | —              |
| Bushbuckridge  | Construction of new office building  | Pre-feasibility       | 7 695              | —               | —              | —              | —                      | —                                | —              |
| Midrimolle   | Construction of new office building  | Pre-feasibility       | 1 229              | —               | 129            | —              | 500                    | —                                | —              |
| Bochum   | Construction of new office building  | Pre-feasibility       | 647                | —               | 300            | —              | 300                    | —                                | —              |
| Mokopane   | Construction of new office building  | Construction          | 27 642             | —               | —              | —              | 2 642                  | —                                | —              |
| Supply and delivery: Park Homes  | Construction of residential accommodation for officials                          | Construction          | 7 334              | —               | 3 000          | 4 334          | —                      | —                                | —              |
| Ministry   | Rezoning of office building  | Pre-feasibility       | 159                | —               | 159            | —              | —                      | —                                | —              |
| Lebombo refugee reception centre   | Feasibility  | 37 896                | —                  | 1 500           | 896            | —              | —                      | —                                | —              |
| Sea port of entry: New offices   | Construction of new office building  | Feasibility           | 34 435             | —               | —              | —              | —                      | —                                | —              |
| Lebombo official residential accommodation   | Provision of residential accommodation for officials                             | Feasibility           | 51 474             | —               | 11 456         | 436            | —                      | —                                | —              |
| Oshoek   | Provision of residential accommodation for officials                             | Feasibility           | 53 257             | —               | 6 654          | —              | —                      | —                                | —              |
| Maseru   | Provision of residential accommodation for officials                             | Feasibility           | 46 046             | —               | 2 546          | —              | —                      | —                                | —              |
| Beitbridge   | Upgrades and renovations of office buildings (such as painting and new flooring) | Feasibility           | 51 237             | —               | 4 341          | —              | —                      | —                                | —              |
| Planned maintenance  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 21 372             | —               | 6 500          | 1 372          | 4 000                  | —                                | —              |
| Look and feel  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 30 180             | —               | 18 612         | 11 568         | —                      | —                                | —              |
| Itseng   | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 6 197              | —               | 300            | —              | 2 397                  | —                                | —              |
| Christiana   | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 5 798              | —               | 300            | —              | 1 998                  | —                                | —              |
| Thohoyandou  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 7 090              | —               | 300            | —              | 3 290                  | —                                | —              |
| Lichtenburg  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 5 300              | —               | 300            | —              | 5 000                  | —                                | —              |
| Louis Trichardt  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 5 273              | —               | 773            | —              | 1 000                  | —                                | —              |
| New head office  | Construction of new office building  | Feasibility           | 3 000              | —               | 1 500          | —              | 1 500                  | —                                | —              |
| Atamelang, Molopo and Mankwe   | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 8 220              | —               | 7 785          | 317            | 118                    | —                                | —              |
| Harding  | Construction of new office building  | Feasibility           | 9 300              | —               | 300            | —              | 5 500                  | —                                | —              |
| Ingwavuma  | Construction of new office building  | Feasibility           | 9 809              | —               | 300            | —              | 6 009                  | —                                | —              |
| Komanga  | Construction of new office building  | Feasibility           | 10 000             | —               | 300            | —              | 6 200                  | —                                | —              |
| Phalaborowa  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 200                | —               | 100            | —              | 100                    | —                                | —              |
| Ngamakhwe  | Upgrades and renovations of office buildings (such as painting and new flooring) | Construction          | 16 165             | —               | —              | —              | —                      | —                                | —              |
| <b>Total</b>   |  |                       | <b>875 942</b>     | <b>66 189</b>   | <b>123 481</b> | <b>126 004</b> | <b>54 115</b>          | <b>244 361</b>                   | <b>164 054</b> |
|  |  |                       |                    |                 |                |                |                        |                                  | <b>97 738</b>  |





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